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EASTERN

F.O.
371

1947

PALESTINE

File No. 951

pp. 11674 - 12050

CLOSED
UNTIL
1978

61892

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1	2	3	4	5	6
Reference:-					
FO 371 / 61892					

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A circular stamp with the date "10 DEC 1947" at the top. The rest of the circle is filled with Roman numerals from I to XII, arranged in a clockwise direction. The stamp is slightly tilted.

1 2 3 4 5 6
 1 2
 Reference:- **F 0** 371 / 61892

INWARD TELEGRAM

INDEXED

TO THE SECRETARY OF STATE FOR THE COLONIES

This document must be paraphrased if the communication of its contents to any person outside Government Service is authorised.

Cypher

FROM PALESTINE (Gen. Sir A. Cunningham)

D. 9th December, 1947.

R. 9th " " 18.55 hrs.

11674/95/21

No. 2375 Secret.

Addressed to Beirut, No. 1714.

Repeated to S. of S.

" " Baghdad, No. 91.

" " Jedda, No. 97.

" " Damascus, No. 1715.

" " Cairo, No. 154 (please pass copy to B.M.F.O.)

" " Aden, No. 1724.

" by savingram to Amman, No. 824.

Your telegram No. 133.

Withdrawal.

As there may have been some misunderstanding in this matter, I should like to make it clear, for the information of H.M. Representatives in the Arab States, that it is hoped to maintain civil administration throughout Palestine until 20th December. So far as the withdrawal of Military forces is concerned, they will have withdrawn from Gaza District only at that date and subsequently there will be a phased withdrawal from the east and north. I am anxious that, for so long as civil administration is being maintained there should be no advance disclosure of withdrawal of Military support from any area; for example, after Army withdrawal from Gaza, law and order in that area will be maintained by the Police.

Copies sent to:-

Foreign Office	-	P.S. to Sir Orme Sargent.
" "	-	P.S. to Foreign Secretary.
Cabinet Offices	-	Mr. S.E.V. Luke.
" "	-	Brig. Cornwall-Jones.
" "	-	Cdr. W. Evershed, R.N.
Ministry of Defence	-	Mr. A.J. Newling.
Treasury	-	Mr. D.F.C. Blunt.
" "	-	Mr. W. Russell-Edmunds.
Admiralty	-	Mr. P.N.N. Synnott.
" "	-	Capt Maunsell.
" "	-	Capt. D.H. Hall-Thompson.
" "	-	Mr. G.C.B. Dodds.
War Office	-	Brig. J.R.C. Hamilton.
" "	-	Brig. L.L. Wansbrough-Jones.
" " (M.O.4.)	-	Lt. Col. M.M. Charteris.
Ministry of Transport	-	Mr. B.F. Picknett.
" "	-	Mr. F.C. Rennie.
Air Ministry	-	Air Commodore Brook.
" "	-	Group Capt. V.H.B. Roth.
Foreign Office	-	Mr. B.A.B. Burrows.
" "	-	Mr. I.P. Garran.
" "	-	Mr. J.G.S. Beith.
M.I.5	-	Mr. J.C. Robertson.

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413

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11675

1947.

PALESTINE

10 DEC

Registry
Number

E11675/951/31

TELEGRAM FROM

M. B. B. B.

No.

Bagdad

Dated

1267

Received

in Registry

8, Dec

10 -

Communication to local posts.
 After 10/11 to Cairo 2211 (E11262/951/31)
 How transmit Iraqi post messages &
 communication

Last Paper.

11674

(Minutes.)

H.B. 15/12

References.

(Print.)

(How disposed of.)

8, Wetherman 80.
 Entered Sub app
 M.1.39.
 1104
 Adm. app
 A.M.
 ✓ Dec. 12

(Action
completed.)

11/16/47

(Index)

11/16/47

Next Paper.

11676

30471 F.O.P

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CABINET DISTRIBUTION

FROM BAGDAD TO FOREIGN OFFICE

10 DEC

D. 9.48 a.m. 9th December, 1947.

R. 5.40 p.m. 9th December, 1947.

Damascus
Jedda
United Kingdom Delegation,
New York
British Middle East Office,
Cairo

SECRET

York and
F 1 105

F 11262 / 951 / 31

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1145-13/92

6. Minister also expressed anxiety about the nature of the "stores" to be left behind. I felt safe in assuring him that they would not consist of arms or ammunition.

7. The advance information about the withdrawal contained in this telegram was clearly much appreciated and our relations with the Iraqi Government over the Palestine question will be much easier if it is possible to keep the Arab Government confidentially informed in advance of progressive stages of our withdrawal plans, and, in general, of our views and policy. The more they are kept informed confidentially in advance the easier it will be for them to control their own public opinion.

Foreign Office please pass to Amman and United Kingdom Delegation, New York, as my telegrams Nos. 88 and 15 respectively, and Beirut to Damascus as my telegram No. 116.

[Repeated by Foreign Office to Amman and United Kingdom
Delegation, New York.]

MM

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Reference:-

F0 371 / 61892

614

8

1947

E

E 11676

10 DEC

PALESTINE

Political SituationRegistry
Number

E 11676/951/31

FROM

M. Armanapi

No.

Lynman Ripston

Dated

Received
in Registry

6 Dec

10 -

discusses position of HMG during transition period, Lyman Galt together with other Arab Galt are anxious that Arab-Jewish relations are not impaired, as a result of Jews being able to complete their preparations for Jewish state, under the protection of British arms

Last Paper

11675

References

(Print)

(How disposed of)

(Minutes.)

Draft submitted

HBeeley 11

Letter now sent. See minutes at E 12286/951/51
1/14/47

Dr. 3/5/48

(Action
completed)

P. E. 1/4/48

(Index)

P. E. 1/4/48

Next Paper

11685

39538

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Registry
No. E 11676/961/
31

Top Secret.
Secret.
Confidential.
Restricted.
Open.

Draft.

The Syrian
Minister.

(From: Mr. Mayhew)

*Gfz com ce
Damascus
Cairo
Bagdad
Jekda
Amman
BMEC
Washington
VH Del NYch
C.O.
My J Defence
HB.11*

*BAB Inman
2.1*

FOREIGN OFFICE, S.W.1.

January, 1948.

With reference to your letter of the 6th December, in which you expressed the concern of your Government that Anglo-Arab relations should not be prejudiced as a consequence of the decision concerning Palestine taken by the General Assembly of the United Nations on the 29th November, 1947, I have the honour to assure you that H.M.G. share this concern and that it is their policy, in withdrawing from Palestine, to take no action which would prejudice the position of either Arabs or Jews in that country.

So long as H.M.G. continue to hold the Mandate for Palestine, they will be responsible for maintenance of law and order there. They will discharge that responsibility with complete impartiality, and the protests of the Jews, to which Your Excellency refers and which still continue, are ~~an sufficient~~ ^{of the fact} indication that there is no ground for supposing that the British Administration and Forces have ranged themselves on the Jewish side against the Arabs.

You will also have seen, from the action which has ~~just~~ been taken with regard to ~~the~~ ^{recent} shiploads of illegal Jewish immigrants, that we are still doing our utmost to prevent illegal immigration into Palestine.

NOTHING TO BE WRITTEN IN THIS MARGIN.

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10 DEC

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2. Draft Eastern Dept
CMer
9/12
DEC 1947

SYRIAN LEGATION
LONDON.

6th December, 1947

inter soon

Sir,

I have the honour to address to you on behalf of my Government the following memorandum in the confident hope that, despite your many preoccupations, you will give it your most careful consideration.

At this grave moment of crisis in the history of the Arab countries and of Anglo-Arab relations, the Syrian Government are anxiously concerned to ensure, with your cooperation, that Anglo-Arab relations shall not therefore be prejudiced. In this belief and to further what must be a common aim and reduce to a minimum the risks of the present situation, I have the honour to draw your attention to a number of important points in connection with the British withdrawal from Palestine and the attitude of the British authorities there in the remaining time before their departure.

2. His Majesty's Government have repeatedly declared that they will not implement any United Nations' solution by force and that their wish now is merely to terminate the Mandate without taking sides and to withdraw, leaving it to the United Nations to enforce the solution adopted by the Assembly. From the beginning my Government, in common with the Governments of the other Arab States, apprehended that this course of action, though neutral in theory, might in practice cause the gravest prejudice to the Arab side.

- 1 -

The Rt. Hon. Ernest Bevin, M.P.

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SYRIAN LEGATION
LONDON.

- 2 -

3. The misgivings of my Government have been greatly intensified both by what has been happening in Palestine in the last few days and by such indications as are discernible of what the British attitude in Palestine is likely to be between now and the final evacuation. It is very difficult to resist the conclusion that the British role in Palestine during the critical period might be such as to enable the Jews, under the protection of British arms, to complete their preparations for the establishment of the Jewish State and to entrench themselves even in those purely Arab areas which have been allotted to the Jews by the partition scheme. While measures are taken against the Arabs in the maintenance of law and order and for the protection of the Jews, Jewish illegal immigration has passed out of the Government's control and there have been a number of incidents lately of batches of such immigrants finding their way into the country without check or hindrance. Moreover, Hagana, which is an illegal force, appears to be coming into the open and bearing arms, with the knowledge of the British Administration in Palestine.

4. The clamorous protests of the Jews that the British authorities in Palestine are not affording them sufficient protection is a clear indication of the kind of role which they expect the British to play in the interim period before their withdrawal. These protests are doubtless intended to force the British Government more and more into becoming the passive promoters of the Jewish State while their forces continue to occupy the country. Such accusations of those whose help they

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SYRIAN LEGATION
LONDON.

- 3 -

seek are a well known part of the technique of propaganda and political pressure of which the Zionists are pastmasters.

5. The Syrian Government, together with the other Arab States, wishes to emphasize once again the flagrant injustice of the partition of Palestine and to express their sincere hope that His Majesty's Government will do everything they can to ensure that their forces in Palestine shall not be put in such a position during this last stage of their presence in the country as to further the Zionist cause and the partition scheme.

I have the honour, Sir, to be,

Your Obedient Servant,

M. Armanazi

The Rt. Hon. Ernest Bevin, M.P.,
Foreign Office,
London S.W.1

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416

13

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11712

1947

PALESTINE

11 DEC

Registry
Number

E11712/951/31

FROM

L. Humphrey

No.

N° 10.

Dated

to Mr. Humphrey

Received
in Registry

4 Dec

13 -

Protest re U.N. Palestine Decision

Transmit copy of telegram from the
King of the Yemen, Imam Yahya,
protesting against the decision of the
U.N. to Partition Palestine.

Last Paper

11685

References

(Print)

(How disposed of)

Dy. T. Crawford Smith
8.0. (encs)
from Mr. Burrows
Jan 26/48(Action
completed)

L.C.H. 30/1

(Index)

L.C.H. 30/1

Next Paper

11713

(Minutes.)

Drafts submitted.

H. Beeley 3/1

Approved by Mr. Burrows

J 27/1

L.C.H. 8.0. to Aden 45 5/2

J 10/2

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Registrar

14

CMCA

10, Downing Street,
Whitehall.

4/12

8562 951 21

4th December, 1947

My dear Christopher,

111712

11 DEC

I enclose a telegram which we have
received here. I do not know who it is from
or what it is about, but no doubt you will
take whatever action is appropriate.

Yours ever,
Laurel Pumphrey.

R.D.C. McAlpine, Esq.,
Foreign Office.

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E 15
Précis of telegram from the King of
the Yemen, Imam Yahya to the Right
Honourable Mr. Attlee, Prime Minister
of Great Britain.

He offers his congratulations on the high
principled attitude adopted by the British. He
then proceeds to say that he is deeply upset by the
decision of the Assembly to carry through the plan
for partition. He recalls how support was given
to the setting up of ~~the setting up of~~ the United
Nations Organization ~~in~~ the hopes that it would
provide the means for preventing conflicts and ensure
the preservation of peace and security. Now they
had learned of this decision which had been a great
shock to all men. Truly U.N.O. should seek to carry
out the aims and aspirations of the victorious nations
by employing worthy methods and in accordance with the
principles of civilized peoples. How could it
possibly seek to deprive people of their rights and
lands, when they are known to be the legitimate owners
and to have occupied them from the earliest times.
This decision will lead to a fresh loss in the
prestige of U.N.O. All Arabs and Muslims will fight
to prevent the application of this decision the aim
of which is to deprive the Arabs - 400 million Arabs -
of their rights.

Kindest regards . . .

[A précis of contents of telegram. Full translation
to follow]

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E 16

This is full translation
of Arabic Telegrams precis
of which has already been
sent.

It is for Prime Minister's
Private Secretary & was sent
to M. D.C. M^cAlpine Esq. F.C.

[Document was held up and
had to be transliterated
into Arabic & then translated]
(For Translation)

K. M^cLeven

Library.

8/12/67

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61892

Translation.

Telegram to His Excellency Mr. Attlee
Prime Minister of Great Britain from
The King of the Yemen, Imam Yahya,
dated Sanaa December 2.

Greetings to Your Excellency.

We rejoiced with all people at the success attained in the councils of the nations in the dispersal of hatred and dissension and the establishment of friendship and the strengthening of brotherhood and equality amongst the nations for centuries to come and the condemnation of that which tarnished the history of the nations and peoples in the way of evil desires and ambitions. We gave our blessing to these councils and their conveners and we give them our spiritual and material support, hoping they would provide the means of preventing discord and ensuring the preservation of peace and security under the supervision of these new organisations. But unfortunately we have now ascertained that this exalted purpose which filled the hearts of mankind has now been replaced by evil dreams. The cause of this change is the decision for the partition of Palestine which has been taken and made known by the United Nations Organisation.

It is certain that such a decision can only have arisen as a result of the desire of certain powerful Nations in a peaceful way (?) and through pressure by a method devoid of experience. If this were not so, how would it be possible to wrest the right of possession of territory from the hands of its well-known legal owners and to give it away to others who have no claim on it. No precedent for such an action is known from the very earliest times. By taking this decision the new organisation has travelled far from the principles of right and justice for which it stands. The United Nations, by taking this decision has destroyed the hopes of humanity and its trust in the promises of this highly esteemed body.

With great regret we must state on our behalf and on behalf of all the Muslims that if this decision be carried out and if the true meaning of the decision is the violation of the rights of the Arabs and the Muslims and the outbreak of conflict between nations then the said decision will not satisfy the Arabs and the Muslims nor will they accept it. It is totally unjust nay it ignores all respect for the rights of 400 million Muslims. It is even an expression of enmity towards them. I beg of you on behalf of the peace of mankind and in the name of justice to reject such unrighteous dealings.

I beg of you to receive my kindest regards.

8562 / 911 / 71

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NO. 4 DEC 41

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SENT 3619 BY

DN SA 204/006/28 SANAA 307 2 1240

DLT PAR ROI DE LYEMEN LIMAM YAHIA A SON
EXCELLENCE MONSIEUR ATLY ILLUSTRE PRESIDENT
DU GOUVERNEMENT DE LA GRANDE BRETAGNE LONDON

BAAD ATTAHIYYEH ALLAIKEH BIMAKAMAKUM ASSAMI
NAARIDHU INNA KAD KUNNA FISUROUR MAA JAMIE
ABNAA ALBASHAR MUSTABSHIRIN BIHUSSOUL
ALMUWAFFEKIYEH ALADHIMEH BITAANIS MAJALIS

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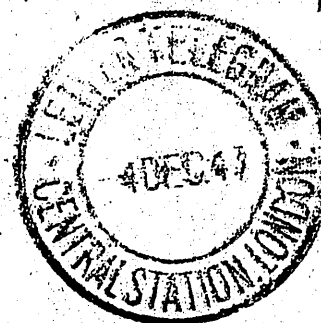
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SENT OUT 3619

BY

DN SA204/006/28 SANA A 307 2 1240

DLT PAR ROI DE LYEMEN LIMAM YAHIA A SON
EXCELLENCE MONSIEUR ATLY ILLUSTRE PRESIDENT
DU GOUVERNEMENT DE LA GRANDE BRETAGNE LONDON

BAAD ATTAHIYYEH ALLAIKEH BIMAKAMAKUM ASSAMI
NAARIDHU INNA KAD KUNNA FISUROUR MAA JAMIE
ABNAA ALBASHAR MUSTABSHIRIN BIHUSSOUL
ALMUWAFFEKIYEH ALADHIMEH BITAANIS MAJALIS

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India 204

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LIJAMIE ALOUMEM LIRAFEI ALBAGHDHAA WASHSHIKAK
 WATARKIZ WAIKAMET ALMAHABBEH WATAAKID
 ALUKHUWWAH WATTASWIEH BEINA ALOUMOUM LIAASARIN
 MADIDEH WAINKIDHA MATALAWATHA BIHI TAARIKH
 ADDUWAL WALMILEL MINDIMAA SAWDAA OURIKA
 BIJARAEIR ASHSHAHAWAT BEINA ADDUWAL WALMILEL
 WABEINA ALIKHWAN BANILINSAN WABARAKNA HADHIHI
 ALMAJALIS WAMOASSISIHA WAAL TAHAKNA ILEIHA
 ROUHAN WAMADDATAN MOAMMILIN ANNAHOU SAYAKOUN

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TADARUK ASBAB DAFAI ALFITAN WATAAMIN ASSUKOUN
WASSALAMH WALHIFDH WALAMAN TAHTA NADHARAT
WANIDHIMAT HADHIHI ALMOASSASAT ALHADITHEH
ALMUWAKKEREH WALAKIN MAA SHADID ALASAF
KAD AALIMNA ALAN ANNA HADHIHI ALAMAL
ALALIEH ALMASOUDEH ALLATI ANTASHARAT
WAMALAAT KULOUB BENILINSAN MAKANAT ILLA
KAAHLAM ANNAWM X MAA INTISHAR KARAR TAKSIM
FALESTIN ALLADUI ATTACKHADHATHU WAAALANATHU
JAMIYYET ALOUMEM ALMUT TAHIDEH ALOUMOUMIYEH

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WAKAD TAHAKKAKA ANNA MITHLA HADHIHI
 ATTAASISAT LAMTAKUN ILLA LITATBIK AGHRADH
 WAAMAL BAADH ADDUWAL ALGHALIBEH ALA TARIQ
 ALMADANIYEH WAALA OUSLOUB ADHDHAGHT ALKHARIJ
 AAN KULLI ALICTIBARAT ALMUHIKKEH WAILLA
 FAKEIF YUMKIN IBTAL WAIGHTISAB HAKK
 TAMALLUK WATASARRUF ALARADHI MIN AYADI
 AHLIHA ASHSHARIYYINE ALMAAROUFINE WAIHDAEIHA
 ILA GHEIRIHIM BILA ISTINAD ILA AYYIHAKKIN
 AWILA AYYIMITHAL KAD WAKAA MUN KABL HATTA
 MIN WAKTI ALJAHILIYEH WALWAHSHIYEH WABIHADHA

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BY

AL KARAR KAD SARAT BAEIDATAN JIDDAN MIN
 MAOHITT HADHIHI ALMOASSASAT ALHADITHEH ALHAKK
 WALADL WALINSAF WAINNA NAOUDDU ANNAJAMEIYET
 ALOUMEM ALMUTTAHIDEH ALOUMOUMIYEH BIHADHA
 ALKARAR KAD ATFAAT WAALGHAT JAMIE AMAL
 BENILBOSHER WAJETIMADAH ALA ALMAWAEID
 ALMOULANEH BINIDHAMATIHA ALMUNIREH
 ALMUTABALLIJEH ^WYANUAKKID WANOULIN BIKULLI
 ALAFIN WATAALLUM MOABBIRIN AMMA LADEINA

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PARTICULARS

June 204 (6)

ISSUING OFFICE 93

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WALADUN JAMIE ALARAB WALMUSLIMIEN ANNAHU
 IDHAKAN AYYUKIYAM BITATBIK ALKARAR ALMADHKOUR
 FASAYAKOUN MAANAHU KASD ALIKHLAS WALIGHTISAB
 LIHUKOUK ALARAB WALMUSLIMIN MAAN WAILKAA
 ALFITAN BEINA ALOUMEM ALLATI LAYUHTAMAL
 BAADO DHALIKA TASFIATIHA ILA ANNIHAYFH
 WALMAALOUN ANNALARAB WALMUSLIMIN LAYARDHAWNA
 WALAYAKBALOUNA HADHA ALKARAR ALKHALI
 AANKULLI ANWAA ASSALAHİYAT WALHUKOUK

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& WIRELESS LTD

ISSUING OFFICE 24

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SENT OUT

BY

VIA IMPERIAL

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7

BALHUWA AARIN AANIHTIRAM HUKOUK ARBAAMIYIAT
MILION MIN ALMUSLIMIN BALHUWA IELAN
ALADAWEH LAHA FAARJOU BIISM SALAMET
ALINSANIYEH WAHIFDH ALADALEH ARRUJOUA
ANHADHIHI ALMOUAMALEH GHEIR ALMUHIKKAH
BIAYYI SOURATIN KANAT WATAFADHALOU BIKABOUL
AHSAN ATTAKDIRAT

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Reference:-

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Registry
No. E 11712/951/31

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Secret.
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Open.

Draft.

Mr. Trafford Smith,
Colonial Office.

From:
Mr. Burrows.

H. Bealey 3/1

H. Burrows 3/1

RECEIVED IN
DIVISION.

28 JAN 1948

SENT TO

TYPE

DESPATCH

26/1

28/4 25
29/10
OUT FILE
FOREIGN OFFICE, S.W.1.

29
~~3rd~~ January, 1948.

7 wil
7 ene
I enclose *a copy* of a telegram from the
Imam of the Yemen to the Prime Minister, which
No. 10 have sent to us for action, and ~~we~~ our
draft reply. If you agree with the draft,
would you please ensure that it is telegraphed
to Aden.

BA 313
15.1

NOTHING TO BE WRITTEN IN THIS MARGIN.

(13555) Wt. 49698-114 200m 2/47 G.S.St. Cp. 620

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FO 371 / 61892

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Reference:-

F0 371 / 61892

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27

OUT FILE

951/31) Dear Tree House Juniors

for (B.A.B. Burrows)

Trafford Smith Esq.,
Colonial Office.

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Reference:-

F0 371 / 61892

E 11712/951/31

FOREIGN OFFICE, S.W.1.

Confidential

January, 1948. 28

Aden

Addressed to Aden telegram No.
of January.

Telegram.

No.....

(Date).....

Repeat to:-

The Prime Minister has received a
telegram from the Imam of the Yemen,
protesting against the decision of the
United Nations on Palestine.

2. Please convey the following reply
to the Imam.

Cypher.

Distribution:

3. I have received your Majesty's
telegram of 2nd December, protesting
against the decision concerning Palestine
which has been taken by the General
Assembly of the United Nations. I fully
understand the feelings of the Arab
Governments and peoples on this question and
you will have heard that His Majesty's
Government in the United Kingdom have
declared that they will take no part in
enforcing the decision of the General
Assembly. They will continue to work for
the establishment of peace in Palestine,
and

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Reference:-					
FO 371 / 61892					

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29

and they trust that the Arab States
will also direct their policy to
this end.

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FO 371 / 61892					

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OUTWARD TELEGRAM

FROM THE SECRETARY OF STATE FOR THE COLONIES

75872/159/2/48

Cypher (O.T.P.)

INDEXED

11712 951 21

TO ADEN (Sir R. Champion)

Sent 5th February, 1948. 15.00 hrs.

No. 45 Secret.

The Prime Minister has received a telegram from the Imam of the Yemen, protesting against the decision of the United Nations on Palestine.

2. Grateful if you would convey the following reply to the Imam. Begins.

I have received your Majesty's telegram of 2nd December, protesting against the decision concerning Palestine which has been taken by the General Assembly of the United Nations. I fully understand the feelings of the Arab Governments and peoples on this question and you will have heard that His Majesty's Government in the United Kingdom have declared that they will take no part in enforcing the decision of the General Assembly. They will continue to work for the establishment of peace in Palestine, and they trust that the Arab States will also direct their policy to this end. Ends.

Colonial Office Reference No. 75872/159/2/48

With the compliments of the U.S. & S.

Colonial Office.

Date 9 2 48

Reference 11712/951/31

h.w.
30
E

1	2	3	4	5	6

Reference:-

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31

PUBLIC RECORD OFFICE

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Piece61892

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~~retained in the Department of origin*~~
 transferred to PRO Safe Room*

E11713/951/31

and closed until.....1998

*delete as necessary

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1	2	3	4	5	6
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FO					
371 / 61892					

419

E

32

1947

PALESTINE

E 11725

11 DEC

Registry
Number

E 11725/957/11

TELEGRAM FROM

U. K. Del

No.

New York

Dated

3626

Received

in Registry

10 Dec

11

Security Council
 Security Council had before it on Dec 9. copy of
 General Assembly Resolution on Palestine
 after much debate, following formula was adopted:
 "The Council having received the communication from
 the UN. Gen. Assembly Resolution
 on Palestine and having been seized of the matter
 decides to postpone the discussion."

Last Paper.

11717

(Minutes.)

References.

(Print.)

(How disposed of.)

S. W. Walker. Co.
 Cashed Sub Off
 M. 13a
 M. 4
 Golucky
 A. M.

Dec. 12
 (on E 11675)

I have recorded this decision
 in a draft note on the
 future of the Arab Areas of
 Palestine prepared for the
 O.C.P.

UN (A.C.) Sept.

J. S. Beins
 Dec. 12
 (BETH)

H. B. 129
 12

(Action
completed.)

L. E. 22/12

(Index.)

11717

Next Paper.

E 11728

30471 F.O.P.

1
2
3
4
5
6

Reference:-

F0

371

61892

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011725
11 DEC

WORLD ORGANISATION DISTRIBUTION.

(From United Kingdom Delegation to United Nations)

Repeated to Jerusalem, Cairo, Beirut, Damascus and
Saving Washington and Moscow.

Addressed Foreign Office telegram No. 3626 10/12,
repeated Jerusalem, Cairo, Beirut, Damascus and Saving
Washington and Moscow.

Security Council on December 9th had before it letter from the Secretary-General (S/614) transmitting General Assembly resolution on Palestine (A/516).

3. In protracted argument which followed United States representative (Herschel Johnson) took the lead in supporting the chairman's view. He did not believe it would be helpful to fix a date now for consideration of the problem by the Council as it would not have a "pacifying effect". He pointed out that question could at any time be brought before the Council if good reasons so required without any date being fixed in advance.

"The Council having received the communication from the Secretary-General enclosing the General Assembly resolution on Palestine and having been seized of this matter decides to postpone the discussion".

A circular clock face with Roman numerals. The date '11 DEC 1947' is stamped at the top. The hands indicate a time around 10:10.

[Repeated to Cairo, Beirut, Damascus and Saving to Moscow].

338

418

E

11717

34

1947

PALESTINE

Registry
Number

FROM

No.

Dated

Received
in Registry

E11717/954/21

P.2

M. Phillips

Price

8 Dec

11 -

Review of H.M.G. on U.N. Palestine Decision
 M. Phillips Price asked Prof. S. whether he will
 consider the issue of a statement setting forth
 the views of H.M.G. on the solution of the
 Palestine problem as decided by U.N.
 M. French Jones. I shall be making a statement in
 the course of the debate on Thursday and Friday
 (open of the Committee report and on the
 February).

Last Paper.

11713

(Minutes.)

20 Dec 11

References.

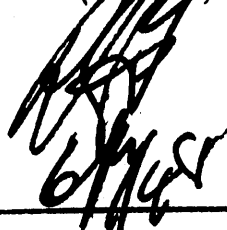
(Print.)

(How disposed of.)

(Action
completed.)

P.2 13/12

(Index)



Next Paper.

11725

32003 F.O.P.

1	2	3	4	5	6
Reference:-					
FO 371 / 61892					

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Parliamentary Question

* 71. Mr. Philips Price,—To ask the Prime Minister, whether he will consider the issue of a statement setting forth the views of His Majesty's Government on the solution of the Palestine problem as decided by U.N.O. [Monday 8th December.]

Lab

Forest of Dean

ANSWERED — 8 DEC 1947
REPLY ATTACHED.

(149)

F.O. ARE ASKED TO TAKE

Mr. Burrows

C.O. are taking

Pl. attach reply

[Signature]
5.12

11/17
DEC

E 35

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Reference:-

FO 371 / 61892

36



8 DEC 1947

Reference:-

37

61892

30471 F.O.P

38
11728
[This telegram is of particular secrecy and should be retained by the authorised recipient and not passed on]

Cypher/OTP. WORLD ORGANISATION DISTRIBUTION.

FROM NEW YORK TO FOREIGN OFFICE

(From United Kingdom Delegation to United Nations)

No. 3627 D. 2.56 p.m. 10th December, 1947.
R. 8.55 p.m. 10th December, 1947.
10th December, 1947.

Repeated to Jerusalem,
Washington - Saving.

IMPORTANT.

GIANT.

SECRET.

Addressed to Foreign Office telegram 3627 December 10th,
repeated to Jerusalem and Saving to Washington.

My telegram No. 3595. E

Palestine.

At meeting of Working Committee on Jerusalem Statute on 9th December Lisicky of Czechoslovakia, who has been closely associated with Assembly's work on Palestine and who is going there with United Nations Commission, made a statement about the interpretation of the Assembly resolution so far as it related to Jerusalem. He emphasised the following points:

(A) Rule of Trusteeship Council is quite unique. It is not intended that its Jerusalem work be in any way confined to its powers under Chapter XII of the Charter. Provisions of Chapter XII must not over-rule guidance given in Assembly resolution.

(B) As stated in resolution, "Administering authority" is the United Nations itself, on whose behalf the Council acts. Council, however, does not meet regularly and its powers are only supervisory. It should give general guidance to Governor, although latter is responsible to Council and not to his legislative Council. It is for Council itself to decide how it intends to exercise its supervisory functions, for example, either by establishing a Permanent Committee or by having extra sessions; best would be for Council to work this out in light of experience.

(C) Trusteeship Council itself should decide whether or not any proposed legislation is ultra vires the statute. He regarded the International Court as unsuitable body to take "such cases". Burns queried whether Council was really qualified to decide such legal questions and suggested Supreme Court of Jerusalem might be more suitable. Lisicky thought Assembly would prefer an outside authority to decide conflicts between Governor and

/local

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Reference:-

FO 371 / 61892

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local authority such as Legislative Council.

(D) Burns asked whether Governor's veto powers are limited to "Constitutional" bills. Lisicky admitted Assembly had not thought of this, but said that Council was not precluded from giving Governor broader veto powers.

(E) Lisicky also admitted that Assembly had not considered situation in which a majority of Legislative Council might pass a law consistent with statute yet violently resented by minority. For this reason Governor might wish to veto it on practical grounds.

(F) Even though resolution does not say so, United Nations clearly has responsibility for guaranteeing neutrality of Jerusalem, i.e. for its defence.

(G) It is for Council to decide who will pay salary of Governor, but it would be best if United Nations would pay him and his chief officials.

(H) Should Jews and Arabs fail to carry out their duties in connexion with protection of holy places outside Jerusalem (paragraph 14(2) on page 23 of document A/516), Governor might either (I) refer matter to Council or (II) refer to Assembly in accordance with chapter 4(1) of section C. of resolution.

2. Lisicky admitted latent trouble in lack of precise definition of "resident", but said that it was understanding of Assembly that "resident" did certainly imply some form of definition which it is up to Trusteeship Council to formulate.

Foreign Office please pass important to Jerusalem as my telegram No. 271.

[Copy sent to Telegraph Section, Colonial Office for repetition to Jerusalem].

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FO 371 / 61892					
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421

1947

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40

11729

PALESTINE

11 DEC

Registry
Number

E 11729/957/31

TELEGRAM FROM

U.K. Del

No.

New York

Dated

3634

Received
in Registry

10 Dec

11 -

Elections to Legislative Council of Jerusalem
for Payment from Helson.

If you have any additional instructions as
a result of further consideration on question of
Election to Legislative Council of Jerusalem,
decided on before Helson left, he would be
grateful for them by morning 12 Dec.

Last Paper.

11728

(Minutes.)

B. Dec 4

References.

(Print.)

(How disposed of.)

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Admty
a.m.
Dec 12
✓ (E 11675)
PTO

(Action
completed.)

J. E. 13/12

(Index)

11/12/48

Next Paper.

11770

30471 F.O.P.

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References:-

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Rel. New York.

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12 Dec.

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✓ Dec. 13

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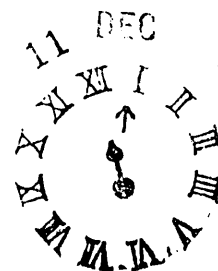
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Reference:-

F0 371 / 61892

Registry
No.

~~Top Secret.~~
Secret.
Confidential.
Restricted.
Open.

Draft.
United Kingdom
Delegation, NEW
YORK

Telegram.

No. 4285

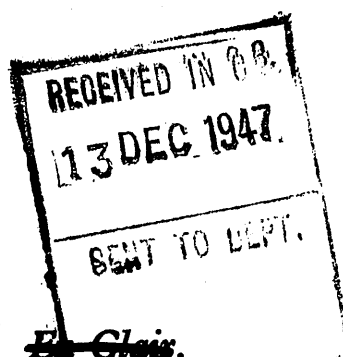
(Date) Dec 12

Repeat to:—

WASHINGTON 12883

JERUSALEM

(via 69)



~~Ex-Clas.~~
~~Conf.~~
Cypher.

Distribution:—

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Copies to:—

C.O.

CYPHER

42

OUT FILE

12 12 1947.

Despatched

2.5 P.M.

MOST IMMEDIATE

SECRET

Addressed to U.K. Delegation, New York,
tel. No. ⁴²⁸⁵ ~~(blank)~~ ^{Dec 12} of ~~(blank)~~ ^{for information} and repeated ^h
to Washington and Jerusalem.

Your telegram No. 3634.

Jerusalem Legislative Council.

Regret it has been impossible to complete
consideration of Jerusalem telegram No. 1682
largely on account of preoccupations with two-
day Parliamentary debate on Palestine. Can
you try to keep position open until early next
week? We will do our best to expedite
instructions.

LP/
12/12

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Reference:—

FO 371 / 61892

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DEPARTMENTAL No. 1

(To United Kingdom Delegation to United Nations)

D. 2.05 p.m. 12th December 1947

12th December, 1947
Repeated to Washington No. 12883,
Jerusalem

MOST IMMEDIATE
SECRET

Your telegram No. 3634.

Jerusalem Legislative Council.

Regret it has been impossible to complete consideration of Jerusalem telegram No. 1682 largely on account of preoccupations with two-day Parliamentary debate on Palestine. Can you try to keep position open until early next week? We will do our best to expedite instructions.

u u u u u u

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Reference:-

F 371 / 61892

422

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44

1947

PALESTINE

11770

12 DEC

Registry
Number

E11770/951/31

TELEGRAM FROM

Mr. E. E. E. E.

No.

Panama

Dated

111

Received

in Registry

10 DEC

12 -

Last Paper.

11779

References.

(Print.)

(How disposed of.)

E. E. E. E. E. E.
E. E. E. E. E. E.

M. 1. 39.

M. 0. 4

Q. d. m. 4

Q. m. 1

Dec 12

(on E11675)

(Action
completed.)v. 2
(9/12/47)

(Index.)

6/9/48

Next Paper.

11776

D. E.

Panamanian member for UN Palestine Commission.

Panamanian President stated that Dr. EDUARDO MORGAN had been appointed Panamanian member of UN Palestine Commission. Morgan has recently been doing work connected with Jewish interests though he is said to have no personal bias on the Palestine question. He makes no mention on this point.

(Minutes.)

This doesn't quite tie up
with E11554

NA Dept.

18/11/48

H. S. E. E. E.
Dec 12

E. E. E. E.

12. 12

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Reference:-

F0

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61892

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11770
12 DEC

DEPARTMENTAL No. 1.

Mr. Ellison D. 4. 0 p.m. 10th December, 1947.
No. 111
 10th December, 1947 R. 10.42 p.m. 10th December, 1947.
 Repeated to United Kingdom Delegation New York.

Addressed to the Foreign Office telegram No. 111
of 10th December repeated to United Kingdom Delegation
New York.

Panamanian President stated yesterday that Dr. Eduardo Morgan had been appointed Panamanian member of the United Nations Commission on Palestine.

Morgan is a lawyer with a good wartime record having been actively pro-British. He was Minister in De la Guardia cabinet [grp.undec.? in] 1945. He has however recently been doing work connected with Jewish interests though he is said to have no personal bias on the Palestinian question. I am making further enquiries on this point.

Foreign Office pass to United Kingdom Delegation
New York as my telegram No. 3.

[Repeated to United Kingdom Delegation New York].

EEEE

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Reference:-

F0 371 / 61892

423

E

46

1947

PALESTINE

12 DEC

Registry
Number

TELEGRAM FROM

No.

Dated

Received
in Registry

E 11776/957/31

U.K. Del

New York.

3639

11 Dec

12 -

Jerusalem Committee U.K. Representatives
 Refer 7061 4265 (E 11602/957/31)
 for Lloyd from Bureau
 will arrange to return in Mauritania for discussion
 after Christmas. I will be glad if Gibson would remain
 and act as alternate on Jerusalem Committee.
 Gibson would like decision on this point.
 Lloyd will return either in Mauritania or by
 air. Working Committee may adjourn after
 Christmas.

Last Paper.

11770

References.

(Print.)

(How disposed of.)

8, Batherson/60
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M-139

M-04

Admty

P.M.

(on E 11675) Rec. 12

8, Sir. J. Lloyd/60.
 Dec. 15

P.T.O.

(Action
completed.)

N2

19/12/47

(Index)

[Signature]
[Signature]

Next Paper.

E 11789

(Minutes.)

Copy to T. Lloyd & Co.

U.K. (Pol.) 1 Sept.
[Signature]

H. S. Bents
 Dec. 12

J. N. B.

12.12

See within: New York tel. 3647 of 12 Dec.

HB. 27/12

New York tel 3686 19/12.

HB. 27/12

1	2	3	4	5	6

Reference:-

F0

371 / 61892

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Tel) New York 4318
16 Dec,

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Reference:-					
FO 371 / 61892					

Cypher/OTP.

11776
12 DEC
TRUSTEESHIP DISTRIBUTION.

FROM NEW YORK TO FOREIGN OFFICE.

(From United Kingdom Delegation to United Nations)

No. 3639

D. 12.42 p.m. 11th December, 1947.
R. 6.00 p.m. 11th December, 1947.

11th December, 1947.

IMPORTANT.

SECRET.

BUILD.

Your telegram 4265.

Following for Lloyd from Burns.

Thank you for your telegram. I will arrange to return in Mauretania and will be glad to discuss with you immediately after Christmas.

2. Will be glad if Gibson could remain here and act as alternate on Jerusalem Committee if he can be spared. He would like to learn decision on this point as soon as possible.

3. Watt will return either in Mauretania, or by air as soon as possible. Date of return will be telegraphed later.

4. There are signs that Working Committee may adjourn over Christmas and beyond New Year. I will inform you as soon as anything definite is known. If this happens and Gibson is not to remain here, it might be possible for him to return to London soon after I do and discuss further work there with his successor.

47

1	2	3	4	5	6

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FO 371 / 61892

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E 11776 / 951 / 71

P.W. 48

En Clair

13 DEC 1947

DEPARTMENTAL NO. 1.

FROM NEW YORK TO FOREIGN OFFICE

(From United Kingdom Delegation to United Nations)

No. 3647.

D. 12 noon

12th December 1947.

12th December 1947.

R. 5.45. p.m.

12th December 1947.

Following for Colonial Office.

My telegram 3639 paragraph 3.

Watt now returning Mauretania.

.....



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Reference:-					
FO 371 / 61892					

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~~Secret~~
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~~Restricted~~
~~Open~~

OUT FILE **CYPHER** 49
F. O.

194

Despatched

M.

Draft.

Sir A. Cadogan, ^{UNBEL.}
New York.

Telegram.

No. 4318

(Date) Dec 16

Repeat to :—

Important
Build
Your telegram No. 3639 [of December 11.
Jerusalem]. Following for Gibson from
Poynton.

High Commissioner has now agreed that he
can spare you until middle January but not
thereafter. He is prepared to try to find
a replacement for you from Palestine but
before examining this problem would like to
know what particular type of advice is *likely to*
(be primarily) required, i.e., legal, financial, etc.

at that stage of proceedings
If Working Committee is to adjourn beyond
New Year it does not seem to us that it will
be necessary to keep you in New York until
they resume. In these circumstances it
might be better for you to return to London
in the near future and discuss problems with
your successor who *would* have to leave for
New York in time for resumed meeting of
Working Committee. Please let us know
what arrangements you would recommend.

~~En Clair.~~

~~Code.~~

Cypher.

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17 DEC 1947

Copies to :—

31 Dec 1947 2640/137 50m 9/46 (51) F.&S.

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OUT FILE

50

Cypher/OTP

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TRUSTEESHIP DISTRIBUTION

FROM FOREIGN OFFICE TO NEW YORK

(To United Kingdom Delegation to the United Nations)

No. 4318

D: 6.5.p.m. December 16th, 1947.

December 16th, 1947.

IMPORTANT

CONFIDENTIAL

BUILD

Your telegram No. 3639 [of December 11th: Jerusalem].
Following for Gibson from Poynton.

High Commissioner has now agreed that he can spare you until middle January but not thereafter. He is prepared to try to find a replacement for you from Palestine but before examining this problem would like to know what particular type of advice is likely to be primarily required, at that stage of proceedings i.e., legal, financial, etc. If Working Committee is to adjourn beyond New Year it does not seem to us that it will be necessary to keep you in New York until they resume. In these circumstances it might be better for you to return to London in the near future and discuss problems with your successor who would have to leave for New York in time for resumed meeting of Working Committee. Please let us know what arrangements you would recommend.

---oOo---

1	2	3	4	5	6
1	1			2	
Reference:-					
FO 371 / 61892					
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A circular postmark from New York, NY, dated DEC 20 1947. The text "NEW YORK, N.Y." is at the top, "DEC 20" is on the left, and "1947" is on the right. The numbers 1 through 12 are arranged in a circle. A downward-pointing arrow is located at the bottom center of the circle.

1	2	3	4	5	6
	1			2	

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Reference:-

F0 371 / 61892

52

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371

61892

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E11789/951/31

1889

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Reference:-

F0 371 / 61892

425

1947

E

53

11010

13 DEC

PALESTINE

Registry
Number

E11810/957/81

FROM

Chancery

No.

Washington

Dated

15/368/47

Received
in Registry

8, Dec

13

American Comment on Palestine

Refer to your letter 15/355/47 (E11198/951/81)
Now transmit further American comment on
U.S.-Soviet accord on Palestine question.

Last Paper

11789

References

(Print)

(How disposed of)

8, 60.

~~10/11/47~~
15

(Action
completed)

10/11/47

(Index)

10/11/47

Next Paper

E11817

(Minutes.)

by G.O.
N.A. 2/10/12
Resident D. 23/12.

H.B.

13/12

1	2	3	4	5	6

Reference:-

FO

371

61892

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54

BRITISH EMBASSY,

WASHINGTON 8, D. C.

8th December 1947

Ref: 15/369/47
CONFIDENTIAL

Dear Department,

Please refer to our letter 15/355/47 of the 21st November about the U.S.-Soviet accord upon Palestine and American comment thereon.

2. The decision of the United Nations in favour of partition has been greeted in the U.S. press with somewhat cautious approval, but with evident relief. Early wireless comment was generally favourable towards partition and was typified by Swing's description of it as belated justice for the Jews, who had been more terribly treated than any other people. Little reference was made to the implementation of the Assembly's recommendations but some attention was devoted to Arab threats, which were largely discounted. Kaltenborn, for example, commented that the partition of Palestine had caused less violence than had been expected and that thus far Arab terror had been less efficient than Jewish terror.

3. During the preceding days newspapers normally inclined to favour the Zionist cause and had aimed hard words at anyone who appeared to be responsible for the delays. Thus P.M. saw a veiled and tenuous British figure materialising behind the last French proposal, and it was strange to observe how that newspaper, which has always attacked the use of the big stick in the United Nations, proceeded to fulminate against the U.S. delegation for not having exerted its influence upon waverers. One of its columnists, Jennings Perry, later drew attention to this contradiction in "liberal" views. So, too, the Washington Post, which had rejoiced at U.S.-Soviet agreement as paving the way

/to

Eastern Department,
Foreign Office,
London, S.W.1.

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FO 371 / 61892					
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to the consideration of at least one difficult question on its merits, produced an entirely inconsistent editorial enquiring why U.S. clients such as Greece, the Philippines and Liberia were being allowed to make up their own minds. It described the supposed inaction of the U.S. Delegation as having "an ancient and fishlike smell of chicanery". Two correspondents, of whom Kermit Roosevelt was one, later wrote to point out the inconsistency of this stand and to correct, by reference to the recommendations of the Anglo-American Committee of Enquiry, a statement in the Washington Post editorial that all investigating bodies since the Peel Commission had recommended partition. A further editorial and a note by the editors on these letters attempted rather unconvincingly to defend the newspaper's views.

4. Although some newspapers were not entirely happy about the partition of so small a country, most of them felt that no other solution had any chance of working. On the other hand the Baltimore Sun, which has usually taken a realistic view, drew attention again to the lack of machinery for keeping the peace. It considered that U.N. approval of Britain's decision to allow her troops to maintain order only for the purpose of covering their own withdrawal, really implied that the Assembly was responsible for peace in Palestine after this event. It held that the New Zealand representative's question at the height of the discussion as to the legality of U.N. interference in Palestine was really intended to get the point across that, if it could be proved that the Assembly was legally responsible for the Mandate, member states would be bound to contribute armed forces in proportion to their strength, if violence were to follow partition.

5. The New York Herald Tribune considered that the final shifts in position and the composition of the vote made it evident that partition was really accepted because there was no alternative. It pointed out that, having ascertained this fact after very careful investigation, the United Nations had displayed courage

/enough

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enough to make a firm decision on that basis, even though it carried no sure guarantee for the future. There were occasions, it declared, in the affairs of men and people when some firm answer, however imperfect or perilous it might be, was better than none. The New York Times, for its part, did not believe that the result necessarily gave an accurate idea of the judgment of the Assembly on the merits of partition as such, since some negative votes and abstentions might have been caused by the failure to make adequate provision for enforcement. It felt that many delegations had been doubtful about the wisdom of erecting a political state on a basis of religious faith. But, as the decision had now been taken after a thorough investigation and a full and fair debate, it should be loyally accepted. In a later editorial the New York Times drew attention to the failure of the United Nations to create an international police force, which would have been particularly valuable in Palestine, and urged that the Security Council should consider what steps could be taken to prevent further bloodshed.

6. Several columnists also devoted their attention to the question. Mr. Walter Lippmann used the partition of Palestine, which he described as being as inevitable as that of Ireland or of India, as a text on which to hang another little essay on U.S.-Soviet relations. In his column he argued that, when imperial power could no longer be maintained, it became divided amongst those who remained in possession, as had happened in the cases of the Turkish and Austro-Hungarian Empires and earlier in that of the Spanish Empire. The United Nations had had the wisdom not to attempt the impossible, namely to create an artificial substitute for unified British imperial rule, and had taken the risk which was always unavoidable when communities unused to governing themselves were cut loose. When the peoples of Asia studied this decision, he continued, they would see that its greatest significance lay in the fact that the time had passed when the destiny of their continent

/could

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could be determined paternally by the great powers. Agreement on Palestine had been possible because the decision avoided the confusion of joint rule by great powers. (He appeared to ignore the alternative proposal for a unitary state). Lippmann moreover considered it instructive that the first important agreement between the United States and the Soviet Union had been to withdraw from the interior of a country. This development, he maintained, provided a pattern for the future, in that agreement might be reached to withdraw from the hot spots of the globe. He expressed the opinion that it might prove possible to attain peace by enabling other states and nations now submerged beneath the Soviet-American conflict to be called back to redress the balance which the United States and the Soviet Union alone could never hope to achieve.

7. Two other columnists, Dorothy Thompson and Constantine Brown, have sounded warning notes - respectively drawing attention to an internal and to an international complication likely to arise as a result of partition. Thus Dorothy Thompson referred to the two schools of Zionist thought, one of which had hoped to see a Jewish state established under the protection of the great powers, whilst the other, under Jabotinsky, had held that it should rely on its own sword. The latter school had recently won adherents, and, for anyone familiar with the dynamism of Palestine Zionism, it was hard to believe that the irrational frontiers created by the United Nations would remain fixed. The Jews possessed considerable technical and financial resources and, as no one was really satisfied with partition, it was, she concluded, hard to say what the upshot would be.

8. The inveterate Russophobe Constantine Brown took as his text the fear of U.S. officials that outbreaks in Palestine might stir up serious trouble in the Middle East. He said that when in 1944 both political parties in the United States had pledged themselves to support the creation of a Jewish state, it was believed by American political leaders that

/collaboration

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- 5 -

collaboration between the major allies would continue after the war. Such objections as had then existed were based solely on the possibility that U.S. troops might be involved if there were trouble between the Arabs and the Jews. But the Soviet Union's attitude in international affairs had altered the situation. Unless that attitude underwent a change, the United States must set itself to hold strategic points in various parts of the world. Saudi Arabia, Iraq, and to a lesser extent Syria, were important in this context as providers of oil or of bases. Many observers, he continued, considered that the eagerness of the Soviet Union to join with the United States in a partition plan was a skilful operation designed to bring about a permanent break between the United States and the Arab States. If this manoeuvre were to succeed the the Soviets would rejoice in a permanent strategic victory. United States military advisers, he declared, were also concerned about the possibility that, in pursuance of the United States Government's obligations as a member of the United Nations, American troops might have to fight the Arabs if the latter were to attack and prevail over the Jews. The only hope, he concluded, was economic collaboration between the new Jewish state and its Arab neighbours. But no one could yet tell whether this was possible.

9. The danger of Soviet intervention was also mentioned by Stewart Alsop, who quoted an unnamed Middle East expert. This expert had referred to the "playing of both ends against the middle" by the Soviet Government, which was supplying arms to the Arabs and also infiltrating agents into Jewish Palestine from Roumania. It was fear of a Soviet contingent in Palestine, consisting of a very special type of soldier, which had occasioned State Department opposition to partition and the only certain thing was that more trouble lay ahead.

10. It will be seen from the foregoing summary that the difficulties inherent in the Assembly's recommendations are now being more fully discussed. This development is perhaps not primarily due to a

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change of heart based on a more careful consideration of the insistence of the U.K. delegation upon the need for adequate machinery: It is more probable that, having previously concentrated solely upon the partition solution which most of them favoured on very simple and general grounds, the commentators concerned are proceeding, now that it has been accepted, to a more detailed study of what it implies. But there is evidence that more sober members of the press who are concerned about the future of U.S.-Soviet relations are beginning to realise and to express concern about the repercussions in the Arab world of U.S. policy towards Palestine and of the grave complications which may result from the present state of affairs.

11. We are sending copies of this letter to Jerusalem and to the U.K. Delegation at New York.

Yours ever,

CHANCERY

da

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FO 371 / 61892					

426

1947

E

PALESTINE

11817

13 DEC

60

Registry
Number

TELEGRAM FROM

No.

Dated

Received
in Registry

E1187/951/21

U.K. Net

New York

3644

12, Dec

13 -

Jerusalem Legislative Council

Refer #10 til 4285 (E11729/957/21)
for Poynton from Nelson.

Working Committee of Jerusalem Statute seems likely to
accept communal system of representation but feels
that equal division of seats between Christians and
Muslims and Jews would not work in Christian and
Muslim areas might combine on political issues and
so form permanent majority over Jews.
Further comment.

Last Paper.

11810

References.

See within letter from L. T. Smith (C.O.)
to L. Brown. 75872/154/26/47 Dec 15

H.B. 14/12

to Dec 22

(Print.)

(How disposed of.)

8. Whithersan. 80
Ernest G. G. G.

M. 1.30

M. 0.4

a. d. p. t. y.

G. M.

Dec 15

2d, New York 4346
Dec 18.

(Action
completed.)

J. L. M. 10/12

(Index.)

10/12
6/12/10

Next Paper.

11818

30471 F.O.P.

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[Handwritten signature]

The attached draft telegram from the Colonial Office appears to be perfectly acceptable from the Foreign Office point of view. Indeed it seems to represent increased understanding in that Department of the disadvantages which we have always held would arise from too close association on our part with whatever plan for Jerusalem was worked out. The two principal points which emerge are :-

- (a) That we should avoid association ourselves with any specific proposal for the Jerusalem statute.
- (b) That we should not offer to produce a Volunteer British Police Force for the city.

D. J. Davis

J.G.S.Beith.

17th December, 1947.

HAZARD

12.12

with night

17.12.

19 Dec 5

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Reference:-

F0 371 / 61892

Registry
No. EN 817/951/31

~~Top Secret~~
Secret.
~~Confidential~~
~~Restricted~~
~~Open~~

Draft.

~~Important~~

Sir A. Cadogan,
New York.

Telegram.

No. 4346

(Date) Dec 18

Repeat to:—

Washington. 13/23
Jerusalem.

~~En Clair~~
~~Code~~
Cypher.

Distribution:—

World Org.

factual

Copies to:—

BBB
17.12

CYPHER

OUT FILE

194

Despatched

M.

IMPORTANT

SECRET GIANT

Add. UK & N. York Tel. No. 4346
Rep. for info. to Washn. & Jerusalem

Your telegram No. 3644 [of December 12:
Jerusalem]. N.P. Following for Gibson from
Poynton.

We have now been able to ascertain views
of Secretary of State on communal system of
representation in Jerusalem as suggested in
High Commissioner's telegram to UKDEL No. 1682.
~~In Palestine debate on December 11 and 12~~
~~great majority of Members of all parties were~~
~~clearly agreed that we should not allow ourselves~~
~~to become involved in implementation of United Nations decisions.~~
~~SAS feels that we should avoid associating~~
~~has reinforced the feeling here that we must~~
~~ourselves~~
~~not be associated with any specific proposal~~
for Jerusalem statute and, on important question
of representation on a legislative council we
should strictly maintain our policy of
neutrality. You should therefore not take

prominent part in discussion on this issue and
~~confine yourself to giving factual advice if asked for~~
~~if asked for factual advice should indicate the~~
~~For example, you might indicate the~~
difficulties encountered by the Mandatory in

attempting to establish some form of municipal
self-government for Jerusalem, point to the risk
of communal strife, and suggest that while
adhering to the guidance on this matter given
by General Assembly resolution every effort
should be made to deny opportunity to any one
religious community to secure dominance while

/at

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Reference:-

FO 371 / 61892

Beck

OUT FILE

65

[This telegram is of particular secrecy and should be retained by the authorised recipient and not passed on].

El1817/951/31.

Secret.

Cypher/OTP

WORLD ORGANISATION DISTRIBUTION

FROM FOREIGN OFFICE TO NEW YORK

(To United Kingdom Delegation to United Nations)

No. 4346.

December 18th, 1947. D. 12.25.a.m. December 19th, 1947.

Repeated to Washington No. 13123.
Jerusalem.

IMPORTANT.

SECRET.

GIANT.

Addressed United Kingdom Delegation New York telegram No. 4346 of December 18th, repeated for information to Washington and Jerusalem.

Your telegram No. 3644 [of December 12th: Jerusalem.]

Following for Gibson from Poynten.

We have now been able to ascertain views of Secretary of State on communal system of representation in Jerusalem as suggested in High Commissioner's telegram to United Kingdom Delegation No. 1682. Secretary of State feels that we should avoid associating ourselves with any specific proposal for Jerusalem statute and that on important question of representation on legislative council we should strictly maintain our policy of neutrality. You should therefore not take prominent part in discussion on this issue and confine yourself to giving factual advice if asked for. For example, you might indicate the difficulties encountered by the Mandatory in attempting to establish some form of municipal self-government for Jerusalem, point to the risk of communal strife, and suggest that while adhering to the guidance on this matter given by General Assembly resolution every effort should be made to deny opportunity to any one religious community to secure dominance while at

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-2-

the same time examining all checks and balances introduced into the statute with a view to ensuring that they will not simply lead to deadlock.

2. Proposal in paragraph 2 of United Kingdom Delegation telegram under reference appears to shift basis of allocation of seats from religion to race. Presumably Members of Committee are aware of difficulty of defining a Jew or Arab by race for electoral purposes and are prepared to make suitable provision for this in statute. We are not clear what other races are to have seats reserved for them under such a system. We read "proportional representation" in paragraph 5 of Section C of Plan for Jerusalem in the technical sense of members elected in proportion to strength of political parties and not as intended by framers of Plan to provide for communal representation in accordance with relative strengths of racial or religious groups.

3. We agree that Moslem women must be given franchise whether they are likely to exercise it or not.

4. We are in agreement with the views expressed by High Commissioner in paragraph 5 of his telegram No. 1682 to United Kingdom Delegation on the inadvisability of offering to produce a volunteer British police force for the City.

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Reference:-

FO 371 / 61892

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11817 951 31

67

The Church House,
Gt. Smith Street,
S.W.1.

My Reference 75872/154/26/47.

15th December, 1947.

Your Reference

SECRET

Dear Burns

E 11442 INDEXED

You will remember that at our meeting on December 6th about the statute for Jerusalem we had some provisional discussion on the High Commissioner's telegram No.2341 Secret of the 5th December, a copy of which you have. It was agreed that the question there raised of the representation of the various communities on the Legislature should be further discussed between our Departments and a supplementary brief on the subject sent to our Delegation. Consideration of this problem has been delayed here by the Palestine Debate and there has subsequently been an exchange of telegrams between Poynton and Gibson, ending with the latter's message in a JKDEL telegram to Foreign Office No.3644.

We have now been able to discuss this question with our Secretary of State who has taken the view set out in the attached draft telegram to New York. If you endorse the view we shall be glad if you will arrange for the despatch of the telegram. If not, we shall be happy to discuss it with you.

Yours sincerely

Clifford Smith

B. A. B. BURROWS, ESQ.

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DEPARTMENTAL NO. 1

DEPARTMENTAL NO. 1

FROM NEW YORK TO FOREIGN OFFICE

(From United Kingdom Delegation to United Nations)

No. 3646

D. 12.26 p.m. 12th December, 1947.

12th December, 1947. R. 5.40 p.m. 12th December, 1947.

IMPORTANT

Following for Beeley from Falla.

We have received following telegram from Jerusalem repeated to Colonial Office No. 294 Saving ~~the~~

[Begins]

Grateful if I might be supplied with any available information which has not already been communicated to me regarding deliberations of Ad Hoc Committee on the subject of illegal immigration into Palestine.

[Ends]

2. We have no information here over and above what has already been communicated in telegrams and in summary records of Ad Hoc Committee, all of which have been despatched to Jerusalem Secretariat. Would you so inform Jerusalem unless you or Martin have anything to add.

[Copy sent to Mr. Beeley.]

A circular clock face with Roman numerals. The date '13 DEC 1947' is stamped across the top. The hands are positioned to indicate a time around 10:10.

[illegible]

Reference:-

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H. Bealey, GSG
Foreign Office

70
P.W.

75872/154/6/47.

~~75872/154/6/47.~~

in the Department of the Under Secretary of State

Date 22nd December 1947.

reference New York (U.K. Tel E.U.N) Tel 3646 to

Foreign Office of 12th December 1947. (P.O. Ref E.11818/951/31)

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Tel. : WHI. 9191

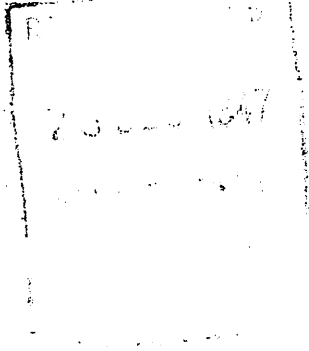
Extension.....

Communications on this subject
should be addressed to—

THE UNDER SECRETARY OF STATE,
COLONIAL OFFICE,
LONDON, S.W.1.

and the following
Number quoted :

Your Reference.....



712

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Reference:-

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FROM THE SECRETARY OF STATE FOR THE COLONIES

75872/154/6/47

Cypher (O. E. P.)

TO PALESTINE (Gen. Sir A. Cunningham)

Sent 17th December, 1947. 15.45 hrs.

No. 3311 Secret.

Your savings plan No. 294.

Deliberations of Ad Hoc Committee on
subject of Illegal Immigration.

Neither the Foreign Office nor UKDEL New York, have any further information over and above what has already been communicated in telegrams and in summary records of Ad Hoc Committee, and also in Higham's letter to Grimwood of 27th November.

On 21st November U.K. representative informed Ad Hoc Committee in reply to question by Lebanese representative that "In areas of which Mandatory remained in control the present system of control of immigration remain in force". This statement was intended to leave us free to alter the quota.

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Reference:-

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PALESTINE

73

E 11822

13 DEC

Registry
Number

E 11822/957/31

TELEGRAM FROM

J. H. Nel

No.

New York

Dated

3649

Received

in Registry

12 Dec

13 -

United Nations Palestine Commission

Refers to ltr 2243 and 2248 (E 11262/957/31)
from Sir G. on 11 indication of Colonial
Secretary's statement. He said that he had
so far received no official notification of
appointment of Commission

Last Paper.

11818

(Minutes.)

UN Political Dept.

H.B. 13/12

References.

(Print.)

(How disposed of.)

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(on E 11817) Dec 15

(Action
completed.)

J. E. 11822/2

(Index)

J. E. 11818

Next Paper.

11823

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Cypher/OTP

WORLD ORGANISATION

DISTRIBUTION

FROM NEW YORK TO FOREIGN OFFICE

(From United Kingdom Delegation to United Nations)

No. 3649

D. 2.35 p.m. December 12th, 1947.

December 12th, 1947. R. 8.00 p.m. December 12th, 1947.
Repeated to Jerusalem and Saving to Washington.

IMPORTANT

GIANT

Addressed Foreign Office telegram No. 3649
December 12th repeated Jerusalem and Saving to
Washington.

Your telegrams to Cairo Nos. 2243 and 2248.

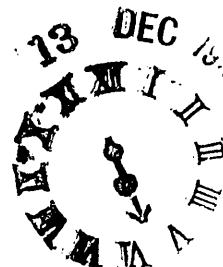
Palestine.

I gave Secretary-General on December 11th an indication of Colonial Secretary's statement outlined in paragraph 1 of your first telegram under reference. He told me that he had so far received no (repeat no) official notification of appointments to United Nations Commission.

Foreign Office please pass to Jerusalem as my telegram No. 275.

[Copy sent to Colonial Office for repetition to Jerusalem]

SSSSS



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1947

PALESTINE

11823

13 DEC

Registry
Number

E 11823/951/31

TELEGRAM FROM

U.K. NO.

No.

New York

Dated

3652

Received
in Registry

12 1946

13 -

*Palestine Security Council discussions**R/p New York 61 3626 (E 11823/951/31)**Immediately following the meeting of 8th of 11/100 addressed to her by New York representative of Jewish Agency who requested for letter to be sent on any discussion of Palestine question in Security Council in view of Rule 39 of Council Rules of procedure*

Last Paper.

11822

References.

(Print.)

(How disposed of.)

8, *Wardman**Exceeded 100 p.p.*

M-18a

M104

Admby

A.M.

(on E 11817) Dec. 15

Tel New York 4385

Rtd. W. Van 13254

- Moscow 440.15

Dec 23 PTO

(Action
completed.)

J.P. 16/12

(Index.)

18/11/48

Next Paper.

11824

(Minutes.)

See also E 11824.

Articles 31, 32 and 44 of the Charter provide for the participation in Security Council meetings of member States which are not at the time on the Council, ^{and of non-member States.} I can see nothing in the Charter which provides for participation by a non-governmental organisation such as the Jewish Agency for Palestine. I should have thought it would be most inadvisable to create a precedent for such participation.

2. If, when the Palestine situation is brought before the Security Council - as it almost inevitably will be - it is thought to be politically necessary for the Jews as well as the Arabs to be represented, I suggest we should endeavour to ensure that they are not represented, in form at least, by the Jewish Agency. It is possible that by that time the "Provisional Council of Government" for the Jewish State will have been established. If so,

/this

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3. Before answering this telegram, we shall need the comments of the C.O. and of U.V. Political Dept. The latter can perhaps tell us whether the Indonesian and Sudanese discussions provide any applicable precedents.

H3cley 13/12



 15.12

I know of no precedents for the application in this way of Rule 39; and on the face of it I feel we should be on strong ground in arguing that nothing ~~was~~ far-reaching as presence at the table and the right to take part in discussions is contemplated by the rule. We could argue, as the Delegation suggest, that the fact that Articles 31, 32 and 44 of the Charter contemplated the admission to the Security Council's discussions of persons other than its members creates a strong presumption that admission on other grounds should not be accorded by virtue ~~really on~~ really on a rule of procedure. But if, as would be very likely, seven members of the Council were anxious to take a decision on political grounds it seems improbable that any technical or legal considerations would prevent them doing/

Sc

Truly &

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quite apart from the
question of what is
it is not a state,

dispute / -

The case of the Sudanese provides no precedent for admission. I gather they neither took their places at the table during Security Council discussion of the Egyptian case, nor, a fortiori, participated in it.

whole question. I think Mr. Beckett's observations on the ~~point~~ would be very useful.

C. Reed.

15th December, 1947.

Mr Beckett

First/

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As Mr. O'Neill says, this rule was discussed in connexion with Indonesia, and the Indonesian was admitted without there ever being any agreement upon what footing he was admitted. Some people admitted him as the representative of a non-member state; others on the basis, I think, that the position in Indonesia was one of civil war which was a danger to international peace and in a case where you have a civil war which justifies a sort of recognition of belligerency, you must treat contending parties differently, and others perhaps regarded the Indonesian as a person in a position to give information under Rule 39.

Draft submitted.

H. Beeley 21/12

Tel. send

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112

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CYPHER/OTP

WORLD ORGANISATION DISTRIBUTION

FROM NEW YORK TO FOREIGN OFFICE

(From United Kingdom Delegation to United Nations)

No: 3652

D 4.50 p.m. 12th December 1947

12th December 1947

R 10.50 p.m. 12th December 1947

Repeated to Washington
Jerusalem
Moscow Saving

111823

13 DEC

IMPORTANT

GIANT

Addressed to Foreign Office telegram No: 3652 of 12th December, repeated to Washington, Jerusalem and Saving to Moscow.

My telegram No: 3626 : Palestine.

My immediately following telegram contains text of a letter of December 11th (S/619) addressed to Secretary General by New York representative of Jewish Agency asking permission for latter to be heard in any discussions of Palestine question in the Security Council in virtue of Rule 39 of Council's rules of procedure.

2. I have personally always thought that Rule 39 should not (repeat not) be read as conferring upon outside bodies any right to participate in Council meetings which right should be confined to the cases envisaged in Articles 31, 32 and 44 of the Charter. In the present instance however Jewish Agency would seem to have a fairly strong moral case in view of expectation that some or all of the Arab states will be allowed to state their case at the Council table. (At meeting recorded in my telegram under reference President stated without contradiction that decision to admit Egypt and Lebanon did not exclude consideration of applications from "other parties")

3. Application of Jewish Agency will presumably not be considered by Council until such time as Palestine question comes up for discussion. I should however be grateful for instructions meanwhile as to line I should adopt.

Foreign Office please pass to Jerusalem and Saving to Moscow as my telegrams Nos: 276 and 267/S respectively.

[Copies sent to Telegraph Section Colonial Office for repetition to Jerusalem and repeated Saving to Moscow].

44.



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Reference:-

FO 371 / 61892

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Registry
No. 11823/951/31

~~Top Secret~~
~~Secret~~
Confidential.
~~Restricted~~
~~Open~~

Draft. tel. 15

UK Del. New York
4385

Agreed to:

Washington 13254

Jerusalem

Moscow (Baring) 940530

by plane
24 DEC 1947

World Organisation
Distribution.

Stained
C.O. for concurrence
U.N. Political Dept.
Mr. Bunker

WGB 23/12 HB. 21/12
22.12

CYPHEL
OUT FILE

Important

Confidential

Grant

Date 2/5/12

Despatched 8 30 P

Addressed to U.N. Delegation, New York,
telegram no 4385 of Dec 23rd, for info
to Washington, Jerusalem and Baring
to Moscow.

Your telegram no. 3652.

I agree that Rule 39 of the Security
Council's Rules of Procedure cannot be held
to confer upon the Jewish Agency any right
to a hearing. It would however enable the
Council to invite representatives of the
Jews to assist it in examining the question
of Palestine, and such an invitation would
clearly be reasonable in view of the fact
that Arab representatives would be present.

2. So long as it is not necessary to
contest any proposal which would obviously
infringe the Charter or the Rules, you
/will

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FO 371 / 61892

HB. 22
12

NOTHING TO BE WRITTEN IN THIS MARGIN

FO 371 / 61892

82

Cypher/OTP

(E.11823/951/31)

(Confidential)

WORLD ORGANISATION DISTRIBUTION.

FROM FOREIGN OFFICE TO NEW YORK.

(To United Kingdom Delegation to United Nations)

No. 4385.

D. 8.30 p.m. 23rd December, 1947.

23rd December, 1947.

Repeated to Washington No. 13254,
Jerusalem
Moscow No. 940 Saving.

IMPORTANT.

CONFIDENTIAL.

GIANT.

Addressed to United Kingdom Delegation New York
telegram No. 4385 of December 23rd, repeated for
information to Washington, Jerusalem and Saving to Moscow.

Your telegram No. 3652.

I agree that Rule 39 of the Security Council's Rules of Procedure cannot be held to confer upon the Jewish Agency any right to a hearing. It would, however, enable the Council to invite representatives of the Jews to assist it in examining the question of Palestine, and such an invitation would clearly be reasonable in view of the fact that Arab representatives would be present.

2. So long as it is not necessary to contest any proposal which would obviously infringe the Charter or the Rules, you will presumably not take a prominent part in discussion of this matter.

353

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421

1947

E

PALESTINE

11836

15 DEC

85

Registry
Number

E11836/951/31

TELEGRAM FROM

No.

M. Foulds
Manila

Dated

258

Received
in Registry

13 Dec

15 -

United Nations Commission
 Re: Manila tel 253 (E11836/951/31) According
 to local press President Roxas announced at
 Baguio that the Philippines had decided
 to accept membership of U.N. Commission.

Last Paper.

H824

(Minutes.)

Supplied
 J.E. P. in Rep.

H.B. 15/12

References.

(Print.)

(How disposed of.)

3. Wickham. 80.
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FO 371 / 61892

Code R

DIPLOMATIC SECRET

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FROM MANILA TO FOREIGN OFFICE

Mr Foulds D. 12. 42 p.m. 13th December,
No. 258 1947.
13th December, 1947. R. 6. 40 a.m. 13th December,
1947.

My telegram No. 253

Palestine.

According to local press President Roxas
announced in Baguio yesterday that the Philippines
had decided to accept membership of United Nations
Commission.

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FO 371 / 61892					

Code R

DIPLOMATIC SECRET

FROM MANILA TO FOREIGN OFFICE

Mr Foulds

No. 258

13th December, 1947.

D. 12. 42 p.m. 13th December,
1947.

R. 6. 40 a.m. 13th December,
1947.

My telegram No. 253

Palestine.

According to local press President Roxas
announced in Baguio yesterday that the Philippines
had decided to accept membership of United Nations
Commission.

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Reference:-

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1947

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E11840

15 DEC

PALESTINE

Registry
Number

FROM

No.

Dated

Received
in Registry

E11840/957/31

G. N. G. G. G. G. G.
Colonial Office

75572/154/26

11 Dec

15 -

Statute for City of Jerusalem
transcript draft of ed for Sir A. Burns
ab. final version of brief on the Statute
for the City of Jerusalem.

Last Paper

11836

(Minutes.)

#13.11/1

References

(Print)

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Del. U.K. Del
New York
4286

Del. W. Yan
1254 Sailing

8.80.

Dec 17.

(Action
completed)

G. L. G. 16/1

(Index)

Del. W. Yan
1254 Sailing

Next Paper

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Colonial Office, 
The Church House,
Gt. Smith Street,
London. S.W.1.

My Reference... 57872/154/26.

Your Reference

December 1947

Dear Burrows,

We should be very grateful if you would kindly arrange for the attached telegram to be despatched to Sir Alan Burns as quickly as possible. Paragraph 1 was drafted by Sir Sydney Caine, as the result of a letter he has had from Rowe-Dutton of the Treasury, and Paragraph 2 incorporates the amendment which Mr. Creech Jones desires to be made to the brief which we sent over with Gibson last weekend. I have already mentioned this to you over the telephone.

I take this opportunity of enclosing a copy of the final version of the brief which Gibson took with him, and am sorry that, owing to a misunderstanding here, a copy was not sent to you before.

Yours sincerely,
A.N. Galsworthy
(A.N. Galsworthy)

B.A.B. BURROWS, ESQ.,

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Reference:-

F0 371 / 61892

STATUTE FOR THE CITY OF JERUSALEMBrief for the United Kingdom Representative on the
Trusteeship Council1. General objectives.

The general objectives of the United Kingdom may be summarized as follows:-

- (1) To refrain from committing H.M.G. in the United Kingdom to take any active part in the future administration of Jerusalem.
- (2) So far as is compatible with the Resolution of the General Assembly, to avoid conferring upon the Trusteeship Council functions which would create an embarrassing precedent in relation to the operation of the trusteeship system generally.
- (3) To avoid giving any impression that the Statute is a British draft, while attempting to ensure by factual advice in the committee and by informal discussion with other delegates that the Statute adequately meets our views, particularly in relation to the maintenance of the international and religious character of the proposed State and the protection of the Holy Places.

With these objectives in mind, the following specific suggestions are put forward.

2. The basis of the proposed Statute.

The Statute will not be in fulfilment of the basic objectives for the Trusteeship Agreement set out in Article 76 of the Charter, and will not be a Trusteeship Agreement within the meaning of the Charter. It appears that the resolution of the General Assembly approving the Palestine Solution has authorized the making of the statute as something outside the Charter and has vested certain authority in the Trusteeship Council in relation to the Statute outside the authority conferred on the Trusteeship Council by the Charter.

The United Kingdom (and other Member States which have been designated Administering Authorities of Trust Territories) have always maintained that under the United Nations Charter the functions of the Trusteeship Council should be limited (a) to Trust Territories and (b) to supervisory as opposed

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to executive duties. So far as may be compatible with the Assembly decision regarding Jerusalem, it is important to try and maintain this doctrine. As regards (a), there is unfortunately little that can now be done. The first breach in the position was made by the General Assembly in 1947 when it authorized the Trusteeship Council to consider reports voluntarily transmitted for information by the Government of the Union of South Africa upon South West Africa although South West Africa has not been placed under trusteeship. In regard to Jerusalem the Assembly has gone even further and has decided that "the Trusteeship Council shall be designated to discharge the responsibilities of the Administering Authority on behalf of the United Nations", although apparently Jerusalem is not to be placed under the Trusteeship system. There have already been attempts in the Assembly to bring within the province of the Trusteeship Council the whole range of information transmitted by Colonial Powers on their own Colonies and Protectorates under Article 73(e) of the Charter. In the past these attempts have been successfully resisted, largely on the ground that the Trusteeship Council was empowered by the Charter to deal only with Trust Territories. These two precedents, South West Africa and Jerusalem, have knocked this argument from under our feet and may at any time be cited by other Delegations in support of a revival of such proposals. If so, they will have to be handled as best we can when the time comes. The position has already gone too far for us to be able to contest the decision on Jerusalem and the United Kingdom Representative should not attempt to do so. It is, however, desirable that he should be alive to the possible dangers.

Since we cannot now retreat in regard to (a), namely the extension of the functions of the Trusteeship Council to two territories not under trusteeship, it is all the more important, so far as is compatible with the Assembly Resolution on Jerusalem, to ensure that the powers of the Trusteeship Council in relation to Jerusalem are kept within reasonable limits, primarily supervisory; and that the executive functions should be vested in the Governor to the greatest possible extent.

3. The Administering Authority.

Under Article 81 of the Charter the Administering Authority for a Trust Territory

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Territory must be either one or more States members of the United Nations or the Organisation itself. There is no provision in the Charter for designating a particular Organ of the United Nations as an Administering Authority. It is therefore in principle undesirable that the Trusteeship Council should be designated as Administering Authority and indeed certain practical difficulties may arise if it is so designated (see end of this paragraph and paragraph 6 below). On the other hand, we are faced with the Assembly decision that the Trusteeship Council shall be designated to discharge the responsibilities of the Administering Authority for Jerusalem on behalf of the United Nations. It might be possible to get round this, without running counter to the spirit of the Assembly decision, by designating the United Nations as the Administering Authority (thus bringing the Statute into conformity with Article 81 of the Charter) and adding a clause to say that all functions of the United Nations for the purpose of this Statute shall be discharged by the Trusteeship Council on its behalf. It might indeed be necessary to qualify this by saying that certain functions would have to be carried out by the Assembly itself or even the Security Council, e.g. if the Governor of Jerusalem had to seek financial assistance from the United Nations or to call in external troops.

4. Extent of the Powers of the Trusteeship Council.

These are to some extent provided for in the Palestine Solution approved by the General Assembly. The powers of the Trusteeship Council should not be rigidly defined but:

- (a) it should have power to give instructions to the Governor of the Jerusalem State for his general or special guidance rather on the lines of the Royal Instructions issued to Colonial Governors;
- (b) it should have the right to accept and examine petitions relating to the Jerusalem State;
- (c) it should have the right to receive and consider annual reports by the Governor of the Jerusalem State on the lines of Article 87 of the Charter and presumably to draw up a questionnaire to form the basis of the Governor's annual report on the analogy of Article 88 of the Charter;

(d)

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93.

(d) it should presumably have the power to arrange visits to the Jerusalem State, but it would not seem necessary to include specific provision to that effect since it (or the United Nations) is itself the Administering Authority.

5. Validity of Legislation.

It is considered that the question of whether any legislation of the Jerusalem State was ultra vires the Statute or not should be a question for the Courts of the Jerusalem State and not for the International Court of Justice. Contrast part 1.C, ^{Chapter 4,} paragraph 2 of the Palestine Solution approved by the General Assembly. The fact that the Courts had this jurisdiction would not prevent the question being raised by petition with the Trusteeship Council and the Trusteeship Council would have power to control the situation by giving instructions to the Governor, or in the last resort by dismissing him.

6. Finance

The Jerusalem State would receive its share of existing Palestine assets under Part 1.E of the Solution approved by the General Assembly. It would also have power to raise money by taxation. Difficulties might arise if its share of the existing assets proved insufficient and the disturbed state of the country made it impossible to raise money by taxation for a considerable period. In that event the only remedy would be to take the problem back to the General Assembly in the hope of obtaining funds at the disposal of the United Nations. The Trusteeship Council would not be competent to impose any charge on United Nations funds.

A separate note on currency will be forwarded later.

7. Citizenship.

See Part 3.C, para. 11, of the Palestine Solution. It seems desirable that a period of residence should be prescribed. Compare Article 6 of the Trieste Statute and Article 8 of the Statute for Mosul.

8. Executive Council.

The Assembly decision provides for the Governor to have an administrative staff of international civil servants and provides for

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the establishment of a Legislative Council but makes no provision for any body analogous to a Cabinet or Executive Council. Such a body would seem highly desirable.

9. The Legislature.

Under Part 3.C, para. 5, no qualifications are laid down for the members of the Legislature. It is provided that they shall be elected on the basis of universal suffrage by the adult residents of the City. This provision is unsatisfactory and it is to be noted that it would enable citizens of the Arab and Jewish States who happen to have a residence (not necessarily their only residence) in Jerusalem to vote. In any event it would enable either side to pack Jerusalem with its nationals and there are indications that this course is being adopted by the Jews. Under Article 12 of the Tripartite Statute and Article 11 of the Mandate Statute citizenship is the basis of the electoral qualification and only citizens can be elected to the Legislature. It would seem however that only the General Assembly could alter the terms of para. 5 of the Palestine Solution and that our best remedy would be to press for such a residential qualification as would ensure that only bona fide residents voted. It is important to make every effort, within the limitation of objective (5) in paragraph 1 above, to preserve for all time the international character of Jerusalem and the question of residence is important not only in connection with citizenship and the Legislature but also in connection with the referendum contemplated by Part 3.D of the Solution.

10. Initial Stages in the setting up of the Jerusalem State.

Although the Assembly decision provides for the election of a Legislative Council, it does not say by what date such Council is to be elected. It is quite possible that in the initial stages the disturbed conditions of the country would prevent the setting up of a constitutional Government based on elections by universal and secret suffrage in the Jerusalem State. It may therefore be desirable, if possible, that in the initial stages the Governor should have the fullest authority to take all necessary steps including the enactment of legislative measures with

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the advice of a small nominated Legislative Council. If the idea of an Executive Council is accepted, this body might also serve as the interim legislative body in the circumstances contemplated.

11. Immigration.

This is referred to in Part 3.C, para. 8, of the Solution. It would seem necessary that the Governor should have a general power to restrict immigration for economic or security reasons at least.

12. Boundaries.

The description of the boundaries in Part 3.B of the Solution is too vague for use in the Statute and the boundaries will ultimately have to be determined by a Boundary Commission. Compare Part 1.B, paragraph 5, of the Solution. On the other hand, the Solution also provides that the Trusteeship Council shall "within five months from the approval of the present plan elaborate and approve a detailed Statute of the City". According to this timetable the Trusteeship Council must approve the Statute by approximately the end of March, 1948. It is improbable that the Boundary Commission will have even started its work by then. Indeed, from the point of view of H.M.G., it is most undesirable that the Boundary Commission should arrive in Palestine until the British Administration has been withdrawn, i.e. it should not arrive before May. The Statute has to be brought into operation not later than the 1st October, 1948 (Part 3.B of the Solution). The best course, from a political point of view, would be for the Statute to leave the determination of boundaries entirely to the Boundary Commission, which in that case would have to complete its work by 1st October, 1948. Failing this the only alternative course (which we would regard as very much a "second-best") would be that the Statute should provide that, pending the determination of the boundaries by the Boundary Commission, they should be those set out in a schedule, i.e. those set out in Part 3.B of the Solution and the map which forms Annex B to the Solution. (The formal description of these boundaries could be supplied by the present Palestine Government).

13. Appointment of Governor.

The United Kingdom Representative will be aware that His Majesty's Government

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Trusteeship Council, including the United Kingdom, which would be then enabled to seek confidentially the advice of the present Palestine Government upon it. The Trusteeship Council could then meet in special session at a suitable date within the five month time limit to give final approval.

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Draft.

Telegram
United Kingdom
Delegation, New York.
No. 4286
(Date) 12 Dec.

Repeat to:—

WASHINGTON (Saving)
JERUSALEM

RECEIVED IN G.B.
13 DEC 1947

~~En Clair~~
~~Code~~
Cypher.

Distribution:—

~~By the~~
Trusteeship

Copies to:—

C.O.

CYPHER

OUT FILE

194

Despatched

M.

IMMEDIATE

SECRET

BUILD.

Addressed to U.K. Delegation, New York,
tel. No. 4286 of 12 Dec repeated
to Jerusalem and Saving to Washington.

Following for Burns from Poynton.

Note ~~handwritten~~ *brought by Gibson* on currency matters)
may now be regarded as expressing the
considered views of all Departments concerned
here subject to the following amendments:—

(a) Paragraph 2, first sentence should
read: "Ever since the date of the Mandate,
Palestine has been within the sterling
area".

(b) Same paragraph, fourth sentence
should read: "In accordance with usual
sterling area arrangements Palestine
conducts its external financial transactions
through London and any surplus of dollars
earned by Palestine trading operations
goes automatically into the sterling area
pool, while any deficit required to cover
Palestine's trade operations is drawn from
the pool".

(c) Paragraph 10. Fifth sentence should
read: "It may be proposed that they should
be divided between the three new parts of
Palestine, but His Majesty's Government's
attitude is likely to be that any

surplus/

NOTHING TO BE WRITTEN IN THIS MARGIN.

3148 Wt. 26469/137 50m 9/46 (51) F.&S.

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FROM FOREIGN OFFICE TO NEW YORK

(To United Kingdom Delegation to United Nations)

No. 4286

12th December, 1947.

D: 3.30 p.m. 12th December, 1947.

Repeated to Washington No.1254 Saving.
Jerusalem.

IMMEDIATE.

SECRET

BUILD.

Addressed to United Kingdom Delegation, New York,
telegram No. 4286 of 12th December, repeated to
Jerusalem and Saving to Washington.

Following for Burns from Peyton.

Note on currency matters brought by Gibson may now be regarded as expressing the considered views of all Departments concerned here subject to the following amendments:-

(a) Paragraph 2, first sentence should read: "Ever since the date of the Mandate, Palestine has been within the sterling area".

(b) Same paragraph, fourth sentence should read: "In accordance with usual sterling area arrangements Palestine conducts its external financial transactions through London and any surplus of dollars earned by Palestine trading operations goes automatically into the sterling area pool, while any deficit required to cover Palestine's trade operations is drawn from the pool".

(c) Paragraph 10. Fifth sentence should read: "It may be proposed that they should be divided between the three new parts of Palestine, but His Majesty's Government's attitude is likely to be that any surplus should be regarded as assets of the present Palestine Government available like its other assets to meet its residual liabilities".

(d) Paragraph 10. Last sentence. For "divide up" substitute "dispose of".

2. The Secretary of State desires addition of the following words to Objective 1 in Paragraph 1 of brief on Jerusalem Statute brought by Gibson:-

"Or the execution of the plan or the enforcement of the Statute".

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1947

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PALESTINE

101

E11841

15 DEC

Registry
Number

E11841/951/31

FROM

AWG. Randall

No.

Copenhagen

Dated

406

Received
in Registry

10 Dec

15 -

U.N. Palestine Commission

After Copenhagen dispatch 401 (E11842/951/21)
 broadcast on mixed reception in demand of
 their front chairman to vote for Partition,
 and their subsequent acceptance of a place
 on the UN Commission

Last Paper

11840

References

(Print)

(How disposed of)

(Minutes.)

Northam Paper
 19/24

1873. 14/12

(Action
completed)

J.C. 1022/1

(Index)

19/48

Next Paper

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OPEN

No. 406.
(G.170/78/47).

15 DEC

BRITISH EMBASSY,
COPENHAGEN.

102

10th December 1947.

Sir,

With reference to Mr. Rose's despatch No. 401 of 5th December, I have the honour to report that Denmark's decision to vote in favour of the United Nations partition plan for Palestine and their subsequent acceptance of a place on the Palestine Commission has had rather a mixed reception in Denmark. Apart from a general nervousness about becoming involved in power politics and in a dangerous political question which is no direct concern of Denmark's, the chief opposition to the Government's decision has come from the conservative newspaper, "Berlingske Tidende", who linked their criticism with their extreme views on the South Slesvig question. Now, the paper asks, can Denmark demand that the East European refugees in South Slesvig shall be removed because they are a danger to the independence of Denmark, and at the same time vote for the partition of Palestine which has been in the possession of the Arabs for 1300 years? The rest of the Danish papers, however, are critical of this attitude which they suspect of being a disguised form of anti-semitism, and are chiefly worried by the added responsibility involved.

2. The Independent paper, "Information", alleged that the Danish Government were persuaded to vote for the partition plan by a visit from Mr. Linton, the Secretary-General of the British Zionist Movement who came here in November shortly after the new Government had been formed. The Minister for Foreign Affairs has in fact confirmed to one of my staff that both he and the Prime Minister had interviews with Mr. Linton.

3. In order to combat the criticisms aimed at the Government's decision, the Minister for Foreign Affairs made a statement to the press on 5th December in which he particularly emphasised that Denmark, as a member of the United Nations, must be prepared to shoulder her responsibilities in the field of international cooperation, and not merely where Denmark's special interests were involved. It was essential that Denmark should now and again take her share in the more onerous tasks. In this case Norway and Sweden had urged them to accept - a remark which incidentally, is contradicted by the critics, who claim to know that Norway at least merely expressed no objection.

4. The name of the Danish member on the Commission has not yet been announced but the Minister for Foreign Affairs told a member of my staff that he fancied a politician rather than a diplomat. It is reported that Mr. Christmas Møller was offered the position, but declined.

I am sending copies of this despatch to the United Kingdom Delegation, New York (No. 4) and to His Majesty's Representatives at Oslo (No. 41) and Stockholm (No. 42).

I have the honour to be, with the highest respect,
Sir,

Your most obedient, humble Servant,

The Rt. Hon. Ernest Bevin, M.P.,
etc., etc., etc.,
Foreign Office,
LONDON, S.W. 1.

A.W.G. Renell

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BRITISH EMBASSY,
COPENHAGEN.

No. 343.

5th December, 1947.

CONFIDENTIAL

I spoke to Your Excellency this morning about the arrival in Palestine of the United Nations Commission and you asked me to let you have a note on the subject.

As I explained to Your Excellency, the position is that His Majesty's Government have drawn up a plan for the withdrawal of British troops and of the civil administration from Palestine. Under this plan the civil administration will be maintained until the 15th May when the Mandate will be terminated. The military withdrawal will begin before that date and continue after it.

Owing to the present state of opinion in Palestine and of the excitement which the arrival in the country of the United Nations Commission is bound to provoke, His Majesty's Government do not consider it would be possible to maintain the Mandate and the civil administration for a longer period than 15 days after the Commission's arrival. In the interests of peace and order, therefore, they hope that the Commission will not arrive before the 1st May at the earliest.

In these circumstances, my Government hope that the Danish Government will feel able to instruct their representative at the United Nations to co-operate to the fullest possible extent with the United Kingdom representative in New York, Sir Alexander Cadogan, in working out the practical plans of the Commission in such a way as to ensure the maintenance of peaceful conditions

/in

His Excellency
Monsieur Gustav Basmussen,
Royal Danish Minister for Foreign Affairs

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in Palestine during the period of withdrawal.

I should add that His Majesty's Government's plans for withdrawal from Palestine are naturally secret. I shall therefore be grateful if Your Excellency will be good enough to regard this letter as extremely confidential.

(Sgd) E.M. ROSE.

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Reference:-					
FO 371 / 61892					

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E

107

1947

PALESTINE

111040

15 DEC

Registry
Number
FROM

E11846/957/31

No.

Embassy
W. Yan.

Dated

Received
in Registry6 Dec
15 -

Governor of City of Jerusalem
copy of letter from Hodeson to Kaufman referring
to New York 11 35-83 (E111335/957/31) discusses hint
from a Latin American colleague that Garcia
Granados was a target of becoming first
Governor of Jerusalem
Further comments.

Last Paper.

(11575)
11842

References.

(Print.)

(How disposed of.)

ff/. U.K. Del. New York.
✓ Dec. 22

Copy with E. Dwyer
Copy to L. Kachow (W. Yan)
✓ Dec. 23

8 (Covers) C.O.
✓ Dec. 23

(Action
completed.)

J. L. 11/23/12

(Index)

J. L. 11/23/12

Next Paper.

(12107)
E 11846

(Minutes.)

There may be something in this. The
Delegation will be alive to the undesirability
of Magranados in this office, but we might
perhaps urge them to keep a close watch and
stamp on the suggestion if and when it
emerges. Draft attached.

H. B. 15/12

I agree, but I suppose
we ought to get C.O. concurrence
first?

J. L. 11/23/12

Dum

H. B. 15/12

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Reference:-

FO 371 / 61892

108
K
*Forwarded with the Compliments
of the British Embassy,
Washington, D. C.*

Eastern Department,
Foreign Office,
London.

11040
15 DEC

6 Dec. 1947

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Reference:-					
FO 371 / 61892					

109

PERSONAL

December 6th, 1947.

Ref. G221/ /47

My dear Nicholas,

On seeing, today, a copy of your telegram No. 3583 of the 2nd December to the Foreign Office, I was reminded of the hint that reached me two days ago, from a Latin American colleague who asked to remain anonymous, that Garcia Granados from Guatemala was in hopes of becoming the first Governor of Jerusalem! My informant pointed to a visit paid by Garcia Granados to President Truman (nominally on relinquishing his post as Guatemalan Ambassador at Washington) this week as supporting his contention that Garcia Granados had solicited United States support for his candidature.

2. According to my source (who is not usually given to exaggeration and has so far as I know no particular axe to grind) some Zionists had approached both the Latin American Delegations and the White House direct with a request for support of this proposal; which would obviously suit such as Bergson admirably. This pay-off for what Garcia Granados did at the Assembly needs no emphasis on my part; but of course my informant may be putting two and two together to make five. He further told me - allegedly on information derived from the Bergson Committee - that, if Garcia Granados could not be pushed through in this manner, a strong move would be made in favour of that other proponent of Zionist plans in the Assembly, Fabregat of Uruguay.

3. I should have thought it would have been possible to counteract such a move; but you will remember Herschel Johnston's tactics and I suppose it could be said that either of these candidates possessed the qualifications set forth in paragraph 3 of your telegram under reference and could /

V.G. Lawford, Esq.,
U.K. Delegation to the United Nations,
Empire State Bldg.,
New York.

1	2	3	4	5	6
1	2	3	4	5	6

Reference:-

FO 371 / 61892

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4. Garcia Granados is now, so far as I can gather, without a job and it may be significant that he is apparently hanging around New York "for some weeks or months" rather than returning to Guatemala. This he told the State Department was his intention and the Guatemalan Embassy here maintain that "they have now no representative at the United Nations". So his continuance as Guatemalan representative in New York (a post hitherto held by the Guatemalan Ambassador in Washington) seems to be ruled out.

Yours over,

References

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					6	

Reference:-

F0 371 / 61892

Registry
No. E11846/951/31

~~Top Secret.~~
~~Secret.~~
~~Confidential.~~
~~Restricted.~~
~~Open.~~

Draft. W

~~Secretary,~~
U.K. Delegation,
New York

copy to
Washington
for Mr. Hadow.

H.B. 16/12

copy with ref.
to C.O.

RECEIVED IN DIVISION I
19 DEC 1947
19/12
22/12

OUT FILE

SECRET

Dear Delegation,

Please refer to Hadow's personal
letter to Gaisford of the 6th December
(Ref. 0221/147), on the subject of the
governorship of Jerusalem.

2. The appointment of either Granados
or Fabregat to this office would
obviously be most undesirable. We
therefore hope that if you see any signs
of a movement to nominate either,
you will discreetly use your influence
to thwart it.

3. A copy of this letter is being
sent to Hadow.

Yours ever,

Eastern Dept.

H.B. 16/12

20 am
22 Dec 111

NOTHING TO BE WRITTEN IN THIS MARGIN.

(2/47) (14728) Wt. 11489-144 250m 5/47 G.S.St.

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Reference:-					
FO 371 / 61892					

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OUT FILE

112
FOREIGN OFFICE, S.W.1.

22nd December, 1947.

(E 11846/951/31)

Secret

Dear Delegation,

Please refer to Hadow's personal letter to Lawford of the 6th December (Reference 0221/ /47), on the subject of the Governorship of Jerusalem.

2. The appointment of either Granados or Fabregal to this office would obviously be most undesirable. We therefore hope that if you see any signs of a movement to nominate either, you will discreetly use your influence to thwart it.

3. A copy of this letter is being sent to Hadow.

Yours ever,
EASTERN DEPARTMENT.

United Kingdom Delegation to the United Nations,
New York.

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Reference:-					
FO 371 / 61892					
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476

1947

E

E 11870

113

PALESTINE

15 DEC

Registry
Number

E 11876/95/31

TELEGRAM FROM

H. Krotz

No.

Fedela

Dated

407

Received
in Registry

12, Dec.

15 -

Communication to Arab Govts.
After FOT 2211 to Cairo (E 11262/95/31) for
communication. The Ministry of Foreign Affairs
is issuing instructions to limit Field to everything
possible to perform of our wishes. To keep the
work in hand to deal with things to an end. The
present situation in which differences between
being killed, by will could and will toward
Jewish terrorists.

Last Paper.

11846

References.

(Print.)

(How disposed of.)

8, Hathesun. 80

Enrolled Book off

M. I. 39

M04

Adm. 1/1

A.M.

Dec 15

(on 11817)

(Action
completed.)

J. E. 11876/95/31

(Index.)

11876/95/31

Next Paper.

E 11902

(Minutes.)

We have now drafted for Washington a
summary of all the main points in recent
Arab communications to us about Palestine, with
one exception:- Both the Egyptian Foreign Minister
(E 11547 and)
(E 11613), and Dr. Jomali (when I saw him in
New York after the final vote) have expressed
hope that our attitude will be less passive
when the question comes before the Security Council.

I do not think any additional action is
called for now. But as soon as we have any
further information of sufficient importance which
we can pass on the Arab governments, we should
perhaps send another circular telegram to H.M.R.R.
in accordance with our assurance ~~to them~~ that we
would "keep the Arab governments informed of such
further developments as will affect their interests."

We should also ensure that Commonwealth
telegrams conveying such information are repeated
to Pakistan.

H. Beeley 19/12

We

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FO

371

61892

114

We now have a direct enquiry from
Arab Courts about our attitude on the
Security Council.

BARB

20.12

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1	2	3	4	5	6
Reference:-					
FO 371 / 61892					

115
[This telegram is of particular secrecy and should be retained by the authorised recipient and not passed on].

Cypher/OTP

WORLD ORGANISATION
DISTRIBUTION

FROM JEDDA TO FOREIGN OFFICE

Mr. Trett
No. 407

D: 6.00 p.m. 15th December, 1947

12th December, 1947

R: 1.30 a.m. 14th December, 1947

Repeated to: Arab Posts
British Middle East Office

Addressed Foreign Office telegram No. 407 of
December 12th repeated to Arab posts and British Middle
East Office.

Secret.

Palestine.

In reply to communication I made to the King as instructed in your telegram No. 2211 to Cairo. His Majesty replies, that while he is issuing instructions to Amir Faisal to do everything possible to conform to our wishes, he feels he must ask what can be done to bring to an end the present situation in which defenceless Arabs are being killed by well-armed and well trained Jew terrorists.

Cairo please pass to British Middle East Office as my telegram No. 56.

G G G G



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Reference:-

FO 371 / 61892

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437

1947

E

E 11902

16 DEC

116

PALESTINE

Registry
Number

E 11902/951/31

TELEGRAM FROM

U.S. Del

No.

New York.

Dated

3661

Received
in Registry

15 Dec

16 -

Working Committee on Jerusalem

Transmits the paragraphs of letter which President
of Trusteeship Council had received from A. Loefer
of the Jewish Agency, in which the Agency offered to
place itself at the disposal of the Working Party
in Jerusalem to assist in the elaboration of the detailed
statute for the City of Jerusalem. Loefer proposed
resolution which was adopted, assigning Working Committee
to invite evidence from interested Parties.

Last Paper.

11876

References.

(Minutes.)

W. 18/12
U.N. Political Dept.

H.B. 14/12

J. P. Press Release SC/451 11/12

H.B. 24/12

(Print.)

(How disposed of.)

8 Buchanan. P.O.
Forwarded to
M. 139
MOP
Admty
Jan 17 Dec.

(Action
completed.)

ne
19/12/47

(Index)

19/12/48

Next Paper.

11903

30471 F.O.P

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Reference:-

FO 371 / 61892

117

WORLD ORGANISATION DISTRIBUTION

(From United Kingdom Delegation to the
United Nations)

No. 3661

D. 1. 36 p.m. 15th December, 1947.

er, 1947. R. 6. 50 p.m. 15th December, 1947.

E 11902

16 DEC

Addressed to Foreign Office telegram No. 3661 of 15th December, repeated to Jerusalem and Washington Saving

At Trusteeship Council session on 11th December President announced that he had received a letter from Mr. Arthur Lourie of the Jewish Agency of which following were the two important paragraphs " Now that the Trusteeship Council has assumed responsibility for the elaboration of the detailed statute for the City of Jerusalem the Jewish Agency desires in this connexion to place itself at the disposal of the Trusteeship Council and of its Working Party in order to assist them in their work. The Jewish Agency would represent both the interests of Judaism (as one of the three religions concerned) and the interests of the Jewish population in Jerusalem. " We are confident that our experience and accumulated knowledge of the matters under discussion could be of service to the Trusteeship Council and its Working Party. The Jewish Agency therefore requests that it be given the opportunity of attending at the meetings of the Working Group and of the Trusteeship Council in connexion with Jerusalem and of participating in their deliberations."

2. Gerig said that Working Committee had already found it useful in drafting statute to draw upon expert information from various sources and suggested that Committee might be authorized to invite persons with special knowledge to present it to the Working Committee. Following resolution was unanimously adopted on Gerig's initiative: "The Trusteeship Council resolves that the Working Committee on Jerusalem may at its discretion invite representatives of communities whose spiritual and religious interests are located in the City of Jerusalem to be present at the meetings of the Working Committee and to present their views on the draft statute for the City at such times and under such conditions as Working Committee may determine".

Foreign Office please pass to Colonial Office and
important to Jerusalem as my telegram No. 278.

[Copy sent to Telegraph Section, Colonial Office for repetition to Jerusalem]

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Reference:-

F 0 371 / 61892

United Nations

SECURITY
COUNCIL

Nations Unies

CONSEIL
DE SECURITE

UNRESTRICTED

S/619
11 December 1947

ORIGINAL: ENGLISH

LETTER FROM THE SECRETARY-GENERAL ADDRESSED TO THE PRESIDENT
OF THE SECURITY COUNCIL TRANSMITTING A LETTER FROM
THE JEWISH AGENCY FOR PALESTINE DATED
11 DECEMBER 1947

Sir,

I have the honour to request you to be so good as to transmit to the
Security Council the following letter, dated 11 December 1947, received from
the Jewish Agency for Palestine:

"Sir,

The Security Council being now seized of the Palestinian question
in accordance with the formula adopted by the Council at its meeting
on December 9, 1947, the Jewish Agency for Palestine, as representing
the interests of the Jewish community in Palestine and of the Jewish
people generally in regard to Palestine, respectfully requests the
opportunity to be admitted and to be heard in any discussions which
may take place in the Security Council regarding the Palestinian question.

It will be recalled that the General Assembly at its First Special
Session resolved 'that the First Committee grant a hearing to the
Jewish Agency for Palestine on the question before the Committee.'
During the Second Regular Session of the General Assembly, further,
the Jewish Agency for Palestine was again granted the opportunity to
participate in the work of the Ad Hoc Committee on the Palestinian
Question and of Sub-Committee 1 of the Ad Hoc Committee.

It is obvious that the Jewish people in Palestine and elsewhere
are vitally interested in any discussions on the Palestinian question
which may take place in the Security Council, and the Jewish Agency
for Palestine accordingly requests the right to be admitted and to
be heard, as aforesaid, in any such discussions.

It is our understanding that it is open to the Security Council,
under Rule 39 of its Provisional Rules of Procedure and under the
general powers of the Security Council with respect to its procedure,
to admit the Jewish Agency for Palestine to be represented before it.

Sincerely yours,

(signed) Arthur Lourie
Director - New York Office
Jewish Agency for Palestine"

I have the honour to be,

Sir,

Your obedient Servant,

TRYGVE LIE
Secretary-General

1	2	3	4	5	6
1	2	3	4	5	6

Reference:-

F0 371 / 61892

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UNITED NATIONS
Department of Public Information
Press and Publications Bureau
Lake Success, New York

Press Release SC/431
11 December 1947

JEWISH AGENCY REQUESTS PARTICIPATION IN SECURITY COUNCIL'S DISCUSSIONS ON
PALESTINE

The Secretary-General of the United Nations, Trygve Lie, received today a letter from Arthur Lourie, Director of the New York Office of the Jewish Agency for Palestine, containing the request that the Jewish Agency be given the opportunity "to be admitted and to be heard in any discussions which may take place in the Security Council regarding the Palestinian question."

The Jewish Agency bases its request on the hearing it received in Committee I during the Special Session of the General Assembly and its participation in the work of the Ad Hoc Committee on Palestine at the last Assembly Session. The Jewish Agency also quotes Rule 39 of the Provisional Rules of Procedure of the Security Council in support of its request.

Rule 39 says that the Security Council "may invite members of the Secretariat or other persons, whom it considers competent for the purpose, to supply it with information or to give other assistance in examining matters within its competence."

The Jewish Agency's letter to the Secretary-General is as follows:

11 December 1947

"The Honorable
Trygve Lie
Secretary-General of the United Nations
Lake Success, New York

Sir: in accordance
The Security Council being now seized of the Palestinian question with the formula adopted by the Council at its meeting on December 9, 1947, the Jewish Agency for Palestine, as representing the interests of the Jewish community in Palestine and of the Jewish people generally in regard to Palestine, respectfully requests the opportunity to be admitted and to be heard in any discussions which may take place in the Security Council regarding the Palestinian question.

It will be recalled that the General Assembly at its first special session resolved "that the First Committee grant a hearing to the Jewish Agency for Palestine on the question before the Committee." During the Second Regular Session of the General Assembly, further, the Jewish Agency for Palestine was again granted the opportunity to participate in the work of the Ad Hoc Committee on the Palestinian Question and of Sub-Committee I of the Ad Hoc Committee.

More

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1	2	3	4	5	6
Reference:-					
FO 371 / 61892					

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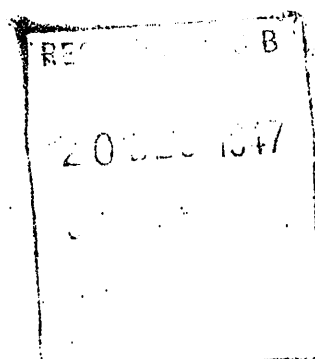
It is obvious that the Jewish people in Palestine and elsewhere are vitally interested in any discussions on the Palestinian question which may take place in the Security Council, and the Jewish Agency for Palestine accordingly requests the right to be admitted and to be heard, as aforesaid, in any such discussion.

It is our understanding that it is open to the Security Council, under Rule 39 of its Provisional Rules of Procedure and under the general powers of the Security Council with respect to its procedure, to admit the Jewish Agency for Palestine to be represented before it.

Sincerely yours,

(signed) Arthur Lourie
Director - New York Office
Jewish Agency for Palestine"

$\frac{1}{2} \quad \frac{1}{3} \quad \frac{1}{4} \quad \frac{1}{5} \quad \frac{1}{6} \quad \frac{1}{7} \quad \frac{1}{8} \quad \frac{1}{9} \quad \frac{1}{10}$



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E 11903

121

1947

PALESTINE

16 DEC

Registry
Number

TELEGRAM FROM

No.

Dated

Received
in Registry

E 11903/951/31

U.K. Net

New York

3662

15, Dec

16 -

Working Committee on Jerusalem
for Relyd from BureauWorking Committee on Jerusalem Statute has now completed
discussion on general principles and appointed a Sub-Committee
to deal with actual drafting. Gibson is member of
both committees. Committee will go into work 22 Dec
until 14 Jan. Request Gibson should return to England
during this period for talks referred to in New York.
G/4265. (E 11902/951/11)

Last Paper.

11902

(Minutes.)

HB 19/12

References.

See within: Press Release T.R. 125 of 12 Dec.

(Print.)

HB 27/12

(How disposed of.)

8. MacLuson-CO
checked Boboff
M.I. 39
M04
activity
O.M.Dec 17
(on E 11902)

Tel New York 4320

Rptd Washington 13043

Dec. 16.

R.T.O.

(Action
completed.)

(Index)

Next Paper.

E 11967

30471 F.O.P

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Reference:-

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8) C.O. ✓
✓ Dec. 18

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Reference:-

FO 371 / 61892

123

16 DEC

TRUSTEESHIP DISTRIBUTION

(From United Kingdom Delegation to United Nations)

R. 7.00 pm. 15th December, 1947.

Repeated to Jerusalem
Washington (saving)

BUILD **SECRET**

Addressed Foreign Office No. 3662 of 15th December
repeated to Jerusalem and Washington saving.

Following for Lloyd Colonial Office from Burns.

Working Committee on Jerusalem statute has now completed discussion on general principles and appointed two sub-committees to deal with actual drafting. Gibson is member of both sub-committees.

2. Sub-committees will go into recess from 22nd December to 4th January and Gibson will have nothing to do during that period.

3. I suggest Gibson should return to England by air to be available in London for talks referred to in paragraph 1 of your telegram No. 4265 and for further talks if necessary on legal matters concerning evacuation.

4. Question of whether Gibson should return to New York or another should replace him could be discussed at same time.

Foreign Office please pass important to Jerusalem
as my telegram No. 279.

[Copy sent to Telegraph Section, Colonial Office
for repetition to Berlin]

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Reference:-

F0 371 / 61892

Registry
No.

Top Secret
Secret
Confidential.
Restricted
Open

CYPHER

124

OUT FILE

Date

17/12

Despatched

10 25A

CONFIDENTIAL

Draft. Tel.

UK. Del.

N. York

4320

Dec 16

Cypher

cyph. no. 1

Repeat

Jerusalem

Washington

13043

Copy Co.

Add. UK. D. N. York Tel. No. 4320
of 16 Dec Rep. for info. to Washn. & Jerusalem
Your Tel. No. 3662 [of 15

Dec : Jerusalem]

Following for BURNS
from DOYNTON in
Lloyd's absence.

Agree That

Gibson should return
by air when sub-
committees go into
recess.

AB 17 Dec. 16

[Copy sent to Mr. Secretariat]

NOTHING TO BE WRITTEN IN THIS MARGIN.

(23654) Wt. 14896/147 75,000 6/47 A. & E. W. Ltd. Gp. 685

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FO 371 / 61892

125

DEPARTMENTAL NO. 1.

(To United Kingdom Delegation to United Nations)

D. 10.25. a.m.

17th December 1947.

Repeated to Jerusalem,
Washington No. 13043.

Confidential.

Addressed United Kingdom Delegation New York
telegram No. 4320 of 16th December. Repeated
for information to Washington and Jerusalem.

Your telegram No. 3662 [of 15th December:
Jerusalem].

Following for Burns from Poynton in Lloyd's absence.

Agree that Gibson should return by air when Sub-Committees go into recess.

[Copy sent to Middle East Secretariat.]

● ● ● ● ● ● ● ●

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Reference:-

F0 371 / 61892

UNITED NATIONS
Department of Public Information
Press and Publications Bureau
Lake Success, New York

WORKING COMMITTEE ON JERUSALEM
8th Meeting

Press Release TR/125
12 December 1947

JERUSALEM COMMITTEE COMPLETES FIRST STAGE OF ITS WORK

AND ADJOURNS TO 5 JANUARY

The Trusteeship Council's Working Committee on Jerusalem this morning discussed questions relating to Holy Places in the Jerusalem area and elsewhere in Palestine, completing its study of general questions concerning the General Assembly's plan for Jerusalem (Part III of Document A/516).

The Assembly's plan provides, in Section 14, that the Governor of Jerusalem shall look after Holy Places, religious buildings and sites elsewhere than the Jerusalem area -- to see that they are maintained and preserved, and to settle disputes over them -- under the terms of the constitutions to be written by the Arab and Jewish States.

There was general agreement in the Working Committee that the Governor should be responsible to the Trusteeship Council in this task as well as in his other regular duties.

The Committee also discussed briefly questions relating to the duration of the special regime in Jerusalem and the referendum to be held in ten years to ascertain the wishes of the residents of the City on possible modifications of the regime.

That ended the first stage of the Committee's work, and it adjourned until Monday, 5 January. The Committee will then begin detailed consideration of a draft statute on Jerusalem, now being prepared by two groups of experts, who began work yesterday.

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FO 371 / 61892					
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1947

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127

11967

17 DEC

PALESTINE

Registry
Number

FROM

No.

Dated

Received
in Registry

E11967/951/31

Parrot General

Kunis

3076/111/2.

6/11/10

17 -

U.N. decision on Palestine
 U.N. decision in favour of Partition has caused
 regularly little disturbance in Kuniya up to
 now, has further comments.

Last Paper.

11903

References.

(Print.)

(How disposed of.)

(Minutes.)

Working Paper 5/1

H.B. 23/12

(Action
completed.)

L.E. 11/10/11

(Index)

11/10/11

Next Paper.

11940

29470 F.O.P.

1	2	3	4	5	6
1	2	3	4	5	6

Reference:-

FO

371

61892

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The Western Department,
Foreign Office,
London S.W.1.

THE PUBLIC RECORD OFFICE, LONDON

441

1947

E

11996

/29

18 DEC

PALESTINE

Registry
Number

E11996/951/31

TELEGRAM FROM

No.

New York.
3674.

Dated

17 Dec.

Received
in Registry

18 Dec.

Working Committee in Jerusalem.

Message from L. Poykars from L. Gilbert.
 Refers to New York L 3662 (E11903/951/31)
 Requests to reach London on 24th December.
 The position re shape statute will be
 clearer by this time plans can be
 settled there.

Last Paper.

E11970.

(Minutes.)

H13.237/12

References.

(Print.)

(How disposed of.)

8 L. Lualaba (C.9)
 Loh. Evered (Cal off)
 M.I.3a.
 M.O.4
 Adm.
 A.H. Dec. 19

(Action
completed.)

L.H. 24/12

(Inde)

L.H. 18/12

Next Paper.

E11998

30471 F.O.P

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References:-

FO 371 / 61892

CYPHER/OTP

11090
TRUSTEESHIP DISTRIBUTION

18 DEC
FROM NEW YORK TO FOREIGN OFFICE

(From United Kingdom Delegation to the United Nations)

No. 3,674.

D: 11.22 a.m. 17th December, 1947.

17th December, 1947.

R: 4.20 p.m. 17th December, 1947.

Repeated to: Washington Saving.

Addressed Foreign Office telegram No. 3,674 of
December 17th repeated Washington Saving.

Following for Poynton Colonial Office from Gibson.

Your telegram No. 3,639 [sic] presumably crossed
Burns telegram No. 3,662.

In circumstances arrangements proposed in that
telegram will stand and I shall be in London on 24th December.

Position re draft statute will be clearer by time I
reach London and future plans can be settled there.

@@@



130

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Reference:-

FO 371 / 61892

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443

E

131

1947

PALESTINE

12048

19 DEC

Registry Number } 12048/951/31.

FROM

The D. Lehnkull
(U.N. London Information
No. Centre).

Dated

The Geo. Roth.

Received
in Registry

12 Dec.

19 Dec.

Demonstrations against partition of Palestine.Encloses copy of a report which
is being sent to New York as the
students' demonstration against the
partitioning of Palestine.

Last Paper.

11998

(Minutes.)

H.B. 19/12

References.

(Print.)

(How disposed of.)

(Action
completed.)

J.E.M. 22/12

(Index.)

H.B. 19/12

Next Paper.

12050

29470 F.O.P.

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Reference:-

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371 / 61892

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LONDON INFORMATION CENTRE

Tel.: TERminus 8133
Cables: Omnipress London

Russell Square House,
Russell Square,
London, W.C.1.

19 DEC

12th December, 1947.

Dear Mr. Gore-Booth,

I am sending you herewith for your information a copy of a report I am just sending to New York on the students' demonstration which took place outside our office today in protest against the partitioning of Palestine.

I thought perhaps this information would be of some interest to your office.

Yours sincerely,

Dik Lehmkuhl,
Information Officer.

P. H. Gore-Booth, Esq.,
United Nations Department,
The Foreign Office,
LONDON, S.W.1.

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Reference:-

F 0 371 61892

REPORT ON A PROTEST DEMONSTRATION BY LONDON STUDENTS AGAINST
THE PARTITIONING OF PALESTINE - 12TH DECEMBER, 1947.

(N.B. The London Information Centre which received the petition of protest undertook to pass the text of the petition on to Headquarters at Lake Success)

At 1.15 p.m. Mr. Dik Lehmkuhl who was on duty in the Information Centre was warned by the Police that a delegation of students was on its way to the Centre to protest against the partitioning of Palestine.

Thirty students, kept in order by half a dozen policemen, arrived in front of the United Nations office at approximately 1.30 p.m. carrying banners as per attached list and shouting: "We want justice", "Down with the United Nations", "Down with Partition".

The demonstrators consisted of 10 British, 8 Indian and 2 Pakistan students. The rest were Arab students from Palestine, Iraq, Egypt, Syria and Lebanon.

The three leaders of the demonstrators - 1 British and 2 Palestinian subjects - were received by Mr. Lehmkuhl. It was evident that they were somewhat taken aback by being properly received and asked to state their case.

They had no written statement but gave a verbal 6-point petition. The British leader of the delegation also made a statement of his own on behalf of the demonstrators. Both petition and statement were taken down in shorthand and read back to them and confirmed. Copies are attached herewith.

The meeting lasted for about one hour whereupon the demonstrators dispersed.

The delegation was received formally and objectively but the meeting was throughout calm and cordial.

The delegation said that this was the first demonstration in connection with the Palestine question in England and that owing to it being the end of term it was a small one. A larger demonstration would be organised next term.

They also expressed concern about the influence of lower politics in the United Nations and said that students were losing faith in the United Nations.

The British Press was soon after the story and took photographs both of the demonstration and the meeting in the office. An early message by P.A. was brief and inaccurate but other agencies and newspapers later asked for and were given full information.

A report on Press reactions will be forwarded.

Scotland Yard were informed of details and a copy of this report is being forwarded to the United Nations Department of the British Foreign Office for their information.

Dik Lehmkuhl
.....
DIK LEHMKUHL.

London Information Centre,
12th December, 1947.

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BANNERS

"DOLLAR PRESSURE CREATES WAR IN MIDDLE EAST"

"SUPPORT THE ARABS IN STRUGGLE FOR FREEDOM"

"AMERICA MAKES U.N.O. A MOCKERY"

"PARTITION OF PALESTINE A TRAVESTY OF JUSTICE"

"WITHDRAW BRITISH TROOPS FROM PALESTINE"

"STOP ZIONIST AGGRESSION"

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- (1) It is unjust and undemocratic and contrary to the principle of self-determination.
- (2) The decision reached was not representative of the United Nations Organisation as a large number of small nations were coerced to vote against their consciences by pressure from America. The Cuban delegate made that clear in his statement quite frankly, not to mention Abyssinia, Siam (who was obliged to leave by American pressure), South American States were obliged also to vote for partition or to abstain.
- (3) It is not in the interest of world peace. The Arabs will defend each square foot of the country of Palestine.
- (4) To create a State by bringing people from all parts of the world is a dangerous precedence in world history and dangerous to stability of any nation.
- (5) The division of Palestine is impractical from an economic point of view. The two States will be hostile towards each other as is evident from the Arab masses determination to resist and boycott the Jewish. It is certain that two such small states could not exist on their own and a field is opened in a most dangerous spot in the world for foreign interference under the disguise of helping the Jews and the Arabs which will be a danger to international peace
- (6) It is not according to the rights of the Arabs as recognised by the constitution of the League of Nations, Article 4. Further, we demand for the interest of world peace, justice and proper functioning of United Nations that the decision for the partitioning of Palestine be annulled, and that a unitary and democratic state in Palestine, with equal rights for all inhabitants, should be immediately established, and that state would decide according to the principle of self-determination on the future of Palestine. A representative body of the Palestine people alone has the right to decide on the form of the state that should be established in Palestine.

12 December, 1947

[illegible]

STATEMENT BY MR. KEVIN WILKINSON IN CONNECTION WITH PETITION

Mr. Wilkinson, who is a British subject and President of the Debating Society of the London University, made the following statement in connection with the petition submitted by students against the partition of Palestine:

"In all debates on the question of the partitioning of Palestine at the London University, so far as I am aware, at no time did the Zionist case gain majority support.

"As a British subject I have no axe to grind in this matter and I do realise that any solution to the Palestine problem is bound to involve hardship to some section of humanity, but it is my sincere belief that this problem has been created by the political agitation of the Zionists and the ill-advised and unconstitutional decision of the League of Nations to give Great Britain a mandate to promote Jewish immigration into Palestine.

"In view of the fact that many of the Jews at present in Palestine were allowed to go there against the will of the majority of the inhabitants it seems to me that the Arab demands are most reasonable".

KEVIN WILKINSON

12 December, 1947

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FOREIGN OFFICE, S.W.1.

17th December, 1947.

Dear Mr. Lehnkuhl,

Thank you very much for sending me a copy of your report to New York on the demonstration which took place on December 12th outside the London Information Centre.

We are certainly interested to have this report and I am passing it on to the interested Department.

D. Lehnkuhl, Esq.,
United Nations London
Information Centre,
Russell Square House.

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No. 443
(236/151/47)

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HIS Majesty's CHARGE D'AFFAIRES at BAGDAD
presents his compliments to H.M.P.S.S.F.10 DEC
and has the honour to transmit to him the under-mentioned documents.

British Embassy,
Bagdad.


6th December 1947

Reference to previous correspondence:

E 11262/951/31

Foreign Office telegram No. 1125 dated 4th December, 1947.

Description of Enclosure.

Name and Date.	Subject.
Copy of Aide Memoire handed to Saiyid Saleh Jabr in his capacity as Acting Minister of Foreign Affairs, (Iraq) by the British Charge d'Affaires, Mr. D.L. Busk, on December 6th, 1947.	Plans for withdrawal from Palestine. 

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AIDE MEMOIRE

His Majesty's Government have now been able to take their planning on withdrawal from Palestine a stage further and they feel it would be consistent with their friendly relations with the Arab States and with their desire for a smooth and orderly withdrawal from Palestine for them to take the earliest opportunity of telling the Governments of the Arab states in confidence the outline of their plans in so far as these have at present been approved.

2. The basis of His Majesty's Government's plans for withdrawal is that the withdrawal should take place with the utmost possible speed. The time limit is that evacuation should be complete by August 1st. This will involve leaving behind a considerable quantity of stores and it is therefore clear that any more rapid withdrawal would be out of the question.

3. In order that the withdrawal may be carried out within this framework, it is necessary on purely military and administrative grounds that the Palestine Government should retain administrative responsibility throughout Palestine for several months. His Majesty's Government have already made it clear that during this period they will not allow their forces or administration to be used in enforcing a settlement which is not acceptable to both Arabs and Jews. They would naturally have much preferred to terminate their responsibility at an earlier date but for purely practical reasons are unable to do so. The exact date prior to complete evacuation on which the Mandate will be relinquished and British Administration brought to an end will be communicated

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4. The general trend of the British withdrawal will be from South to North. After the termination of the Civil Administration British troops will be concentrated in a limited area pending final evacuation through Haifa. Within that area the British Military Commander will continue to take such measures as are necessary for the protection and speedy evacuation of British troops and stores.

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6th December, 1947.